2022 ANNUAL REPORT AND PERFORMANCE REVIEW

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The Commonwealth Parliamentary Association promotes democracy, good governance and human rights throughout the Commonwealth.

EXECUTIVE SUMMARY

The Commonwealth Parliamentary Association (CPA) Annual Report and Performance Review for January to December 2022 provides an overview of the activity of the CPA and highlights the progress of this activity against the CPA Strategic Plan. This report focuses on the programme strands and activities of the CPA Headquarters Secretariat and is a result of key qualitative and quantitative data analysis producing statistics for monitoring and evaluation.

In 2022, the CPA Headquarters Secretariat continued to deliver CPA programmes following the global pandemic. This report includes the three CPA networks – Commonwealth Women Parliamentarians (CWP); CPA Small Branches; and Commonwealth Parliamentarians with Disabilities as well as parliamentary strengthening, public outreach and Communications activities.

The CPA’s Annual Report and Performance Review 2022 is composed of reports, analysis and monitoring and evaluation data captured for the CPA programmes and work strands throughout the year.

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I am pleased to present to you the Commonwealth Parliamentary Association Annual Report for 2022. I am delighted to share the strengthening role of the Commonwealth Parliamentary Association (CPA) through its programmes, events and activities and its work in furthering the Association’s Strategic Objectives.

Two CPA Executive Committee meetings were held in 2022 to address key governance issues with over 30 Members attending representing 9 CPA Regions and all CPA Officers attending. The first meeting was held, both in person and virtually, with most Members gathering in Assam, India in April 2022 and the second meeting was held in August 2022 ahead of the 66th Commonwealth Parliamentary Conference in Halifax, Nova Scotia, Canada.

On behalf of the Association, I would like to thank all of the Members of the CPA Coordinating Committee, CPA Executive Committee, all CPA Branches, CPA Headquarters Secretariat and CPA Regional Secretaries for what has been achieved in 2022.

Within the pages of this Annual Report, you will find descriptions of the CPA professional development programmes, seminars and activities work held in 2022, many of them held in support of our networks – the Commonwealth Women Parliamentarians (CWP), the CPA Small Branches and the Commonwealth Parliamentarians with Disabilities (CPwD) – as well as individual CPA Branch and Regional events.

CPA is a unique platform of Parliamentarians and parliamentary staff of the Commonwealth and has great potential to effect innovative changes in addressing common concerns.

As Chairperson of the CPA Executive Committee, I present this 2022 Annual Report to colleagues on behalf of the Association and its Trustees.

Hon. Ian Liddell-Grainger, MP
Chairperson of the CPA Executive Committee
Member of the Parliament of the United Kingdom

Looking through this Annual Report for 2022, we can see that it was again a very busy year for the CPA, and it continues to be an exciting time in the CPA’s growth and development. Like any organisation that has stood the test of time, it is important to continually adapt to the changing needs of our membership and to demonstrate relevance, added value and good governance.

In 2022, many of the CPA’s programmes and seminars returned to in-person programmes and activities as we continued to provide professional development, networking and knowledge sharing for Commonwealth Parliamentarians and parliamentary staff. I also had the opportunity to visit several CPA Branches to see for myself the great work that is being done to assist Legislatures in furthering their parliamentary strengthening.

In 2022, the CPA launches more professional development courses through the CPA Parliamentary Academy and more than 500 Commonwealth Parliamentarians, parliamentary staff and international experts examined global issues at the 66th Commonwealth Parliamentary Conference in Halifax, Nova Scotia, Canada.

The CPA continued to connect a diverse array of Parliamentarians, parliamentary staff and international experts across the Commonwealth and supported the three CPA networks including the CPA Small Branches, the Commonwealth Women Parliamentarians (CWP) and the Commonwealth Parliamentarians with Disabilities (CPwD).

Four issues of The Parliamentarian were published for the membership in 2022 while the CPA’s social media channels have continued to grow in audience share.

The CPA has continued to work closely with a wide range of international partners to deliver its programmes and support parliamentary democracy in the Commonwealth.

Through this 2022 CPA Annual Report and Performance Review, which has been approved by the CPA Executive Committee at its meeting in April 2023 in Gibraltar, it is confirmed that there are currently no known material, staffing or governance-related matters which have the potential to adversely affect the Association’s standing and future viability that need to be brought to the attention of the Members.

The CPA remains dynamic and vibrant because of the high levels of programme activity among the CPA Headquarters Secretariat, our CPA Branches and within each Region. The CPA is particularly grateful to the Members, Clerks and officials that carry out such a wide variety of work on behalf of the organisation across the Commonwealth.

Stephen Twigg
CPA Secretary-General
Our Vison and Values

CPA’s Mission Statement

To promote knowledge of the constitutional, legislative, economic, social and cultural aspects of parliamentary democracy, with particular reference to the countries of the Commonwealth.

CPA’s Vision

That the work of the CPA enables:

- Commonwealth Parliamentarians and officials to uphold and strengthen parliamentary democracy, the rule of law, sustainable development and human rights.

- Mutual learning, dialogue, cooperation and networking across the Commonwealth to build strong, powerful and effective parliamentary institutions able to respond and adapt to the challenges of today and tomorrow.

- Partnerships with others to maximise our impact in line with the shared values which underpin the CPA’s mission.

CPA’s Values

The CPA’s organisational values are:

- The CPA promotes democracy, good governance and human rights throughout the Commonwealth.

- We champion respect, equality, diversity, accountability, transparency and best practice.
CPA Strategic Objectives 2022-2025

1. Strengthen the capacity and maximise the effectiveness of Parliamentarians and parliamentary staff and enable mutual learning.

2. Protect and uphold the independence of Parliaments, the principle of the separation of powers and broader human rights as set out in the Commonwealth Charter through strong, strategic partnerships.

3. Persuade the UK Government to implement legislation recognising the CPA as an international, interparliamentary organisation.

4. Support Parliaments and Parliamentarians to adapt, innovate and recover from crises such as COVID-19 or natural disasters.

5. Support and enable the Commonwealth Women Parliamentarians (CWP), CPA Small Branches and Commonwealth Parliamentarians with Disabilities (CPwD) networks to fulfil their strategic objectives.

6. Promote the values of the Commonwealth, parliamentary democracy and sustainable development to a wide audience.

In 2022, the Commonwealth Parliamentary Association began its work in implementing its new Strategic Plan, covering the period 2022 – 2025. This Strategic Plan sets out how the organisation will advance and develop support to CPA Members over the next four-year reporting period, through focusing on six core objectives and cross cutting themes that will be mainstreamed across CPA operations and workstreams.

The CPA Strategic Plan was informed by an internal review of the previous Strategic Plan and a comprehensive and inclusive consultation process open to all CPA Members and key external partners.

As well as outlining the key organisational priorities, the plan defines the tools with which the CPA will fulfil its objectives. It will be accompanied each year of its implementation by an Annual Business Plan to identify the priority activities and outputs necessary in order to achieve the strategies’ commitments.

The CPA Secretary-General, Stephen Twigg reflected that: “At the heart of the Strategic Plan is a pledge to work in partnership with others to deliver our mission. We will strengthen existing partnerships and seek new ones with organisations both within and beyond the Commonwealth. In doing so, we will be guided by our belief in the value of multilateralism and our support for the values enshrined in the Commonwealth Charter and the goals set out by the United Nations in Agenda 2030.”
PARLIAMENTARY TRIBUTES TO THE PATRON OF THE COMMONWEALTH PARLIAMENTARY ASSOCIATION, HER MAJESTY QUEEN ELIZABETH II (1926-2022)

It was with deep sadness on 8 September 2022 that the Commonwealth Parliamentary Association (CPA) learnt of the death of Her Majesty Queen Elizabeth II, the CPA Patron and Head of the Commonwealth. Queen Elizabeth II supported the organisation from her accession to the throne in 1952 and she later became the Patron of the Commonwealth Parliamentary Association in 1989.

Following the sad news, tributes to Her Majesty The Queen were made by Speakers, Presiding Officers and Members of Parliaments and Legislatures throughout the Commonwealth, reflecting the breadth and depth of the respect and affection in which she was held and paying tribute to her extraordinary contribution to the development of the ‘modern’ Commonwealth.

The CPA Headquarters brought together tributes from the CPA’s membership of 180 Commonwealth Parliaments in nine CPA Regions that were published on the CPA website. In addition, a special supplement to The Parliamentarian was published in October 2022, with extracts from official and parliamentary tributes to the CPA Patron from across the Commonwealth as well as reflections by the Commonwealth Secretary-General and from a former CPA Secretary-General from Nova Scotia. The supplement also outlined The Queen’s relationship with the CPA and the wider Commonwealth and it was illustrated with images of her visits to many Commonwealth Parliaments.

To view and download the special tribute supplement to the CPA Patron please visit the CPA website www.cpahq.org or the CPA’s e-reader platform www.issuu.com/theparliamentarian.

INAUGURAL COMMONWEALTH PARLIAMENTARIAN OF THE YEAR AWARD ANNOUNCED AT 65th CPC IN CANADA

Hon. Kate Doust, MLC from the Parliament of Western Australia was announced as the 2022 recipient of the Commonwealth Parliamentarian of the Year Award in recognition of her long parliamentary service as well as working to promote women and people with disabilities in her community. The award also recognises the Member’s contributions to the work of the CPA (including acting as a Mentor during programmes), her commitment to the diversity of her community, the work she has undertaken in addressing and combatting domestic violence, and her approach in embracing innovation and new ideas in the Parliament of Western Australia.

Hon. Kate Doust is continuing her work with the CPA and she was recently elected as the Commonwealth Women Parliamentarians (CWP) Australia Regional Chair and the CWP Australian Region representative on the CWP International Steering Committee.

In a letter of thanks to the CPA, she wrote to the CPA Secretary-General, Stephen Twigg: “I do not think that any individual who puts themselves forward for a role in public life, as an advocate for others, does so with the intention of garnering accolades. Members of Parliament are overall driven by a desire to pursue change in their communities and improve the lot of their constituents using Parliament as a vehicle. Receiving this award from the CPA is a highlight of my parliamentary career and I am very grateful for the acknowledgement. I hope to continue working with the CPA to assist Members with their ongoing development and support in their work representing their constituents both in their electorates and Parliament.”

As part of the CPA’s mission to strengthen parliamentary democracy through the promotion of good governance and sharing best practice, the CPA awards were launched in 2022 to recognise and highlight inspirational and active Parliamentarians for excelling in their field. Please check the CPA website for full nomination criteria and details of the 2023 awards.
WHERE WE WORK: CPA BRANCHES ACROSS THE COMMONWEALTH

The Commonwealth Parliamentary Association (CPA) works across the Commonwealth and represents more than 180 Parliaments and Legislatures in 53 out of 56 Commonwealth countries.

The CPA network extends to over 17,000 Parliamentarians and Parliamentary staff.

The CPA is the only Commonwealth organisation to represent national, state, provincial and territorial Parliaments and Legislatures.

At 31 December 2022, there are 188 eligible CPA Branches* distributed across the CPA’s nine Regions.

*Please note: The number of eligible CPA Branches includes all recognised Parliaments and Legislatures in the Commonwealth. At the time of this report, some CPA Branches may be suspended or in abeyance and so the number of current CPA Branches fluctuates from time to time.

**The Maldives rejoined the Commonwealth in 2020 and its motion to rejoin the CPA was approved at the 65th CPA General Assembly in 2022.

CPA CANADA REGION
- Canada Federal
- Alberta
- British Columbia
- Manitoba
- New Brunswick
- Newfoundland & Labrador
- Northwest Territories
- Nova Scotia
- Nunavut
- Ontario
- Prince Edward Island
- Québec
- Saskatchewan
- Yukon

CPA CARIBBEAN, AMERICAS AND ATLANTIC REGION
- Anguilla
- Antigua & Barbuda
- The Bahamas
- Barbados
- Belize
- Bermuda
- British Virgin Islands
- Cayman Islands
- Dominica
- Grenada
- Guyana
- Jamaica
- Montserrat
- St Christopher & Nevis - CPA Branch also in: Nevis Islands
- St Lucia
- St Vincent & the Grenadines
- Trinidad & Tobago
- Turks & Caicos Islands

CPA AUSTRALIA REGION
- Australia Federal
- Australian Capital Territory
- New South Wales
- Northern Territory
- Queensland
- South Australia
- Tasmania
- Victoria
- Western Australia

CPA British Islands and Mediterranean (BIM) Region: 13 CPA Branches
CPA Caribbean, Americas and Atlantic (CAA) Region: 19 CPA Branches
CPA Canada Region: 14 CPA Branches
Commonwealth Parliamentarians attending the 65th Commonwealth Parliamentary Conference and associated meetings recognised the Commonwealth’s commitment to democracy and met under the conference theme of ‘Inclusive, Accessible, Accountable and Strong Parliaments: the Cornerstone of Democracy and Essential for Development’. The conference, hosted by the CPA Canada Region from 20 to 26 August 2022 in Halifax, Nova Scotia, Canada, was attended by over 600 Parliamentarians and Parliamentary Clerks representing Parliaments and Legislatures from across the Commonwealth.

The conference was hosted by the CPA President (2019-2022), Hon. Anthony Rota, MP, Speaker of the House of Commons of Canada and also included the 38th CPA Small Branches Conference and the seventh triennial Commonwealth Women Parliamentarians (CWP) Conference as well as a meeting of the Commonwealth Parliamentarians with Disabilities (CPwD) Regional Champions.

Alongside the substantive conference workshops, the 65th General Assembly and CPA Executive Committee meetings passed a number of key governance measures. Members approved a number of important constitutional amendments for the CPA including on governance and membership, Officer roles and appointments, women’s representation as full delegates to CPC and on the CPA Executive Committee, representation of the Commonwealth Parliamentarians with Disabilities (CPwD) network with a new Officer role for the CPwD Chairperson, provision for virtual/hybrid meetings, rules for elections, increasing the population threshold for CPA Small Branches and the regional rotation for future appointments to the role of CPA Secretary-General.

Important discussions took place which agreed a new road map to CPA’s goal of recognition as an international, interparliamentary organisation. The 65th CPA General Assembly also approved the application submitted by the Parliament of Maldives (The People’s Majlis) to form the CPA Maldives Branch and re-join the CPA’s membership.

The conference also explored a wide range of workshop topics from responses to the COVID-19 pandemic, tackling climate change and achieving the sustainable development goals to accessibility and technology for Parliaments and building gender sensitive Legislatures.

A special supplement to The Parliamentarian was published ahead of the 65th CPC featuring articles from the Canada Federal Parliament as well as Provincial Legislatures in Nova Scotia, Quebec, New Brunswick, Northwest Territories, Ontario, British Columbia, Manitoba and Alberta.

CPA President, Hon. Anthony Rota, MP, Speaker of the House of Commons of Canada said: “While we all recognise the remarkable work of CPA Headquarters in keeping us connected over the course of the pandemic, despite the time differences and technological challenges, there is no substitute for in-person exchanges. Our conversations at the dinner table, during receptions and at the sidelines of panel discussions simply cannot be replicated in the virtual world.”
• 613 PARLIAMENTARIANS AND PARLIAMENTARY STAFF ATTENDED INCLUDING 90 SPEAKERS AND PRESIDING OFFICERS

• 124 CPA BRANCHES REPRESENTED FROM 9 CPA REGIONS

• 255 VOTING DELEGATES - ELECTING NEW CPA CHAIRPERSON, TREASURER, CPA SMALL BRANCHES AND CWP CHAIRPERSONS. 37% OF DELEGATES WERE WOMEN

• 8 WORKSHOPS FOR CPC DELEGATES PLUS 4 WORKSHOPS FOR CPA SMALL BRANCHES AND 4 WORKSHOPS FOR COMMONWEALTH WOMEN PARLIAMENTARIANS
In 2022, the Commonwealth Women Parliamentarians (CWP) network continued to provide capacity building for Parliaments and building awareness for all Parliamentarians, male and female, to include a gender perspective in all aspects of their role. The CWP network also continued to assist Parliaments in becoming gender-sensitive institutions.

**GENDER EQUALITY CHAMPIONS WORKSHOP**

Commonwealth Parliamentarians from 12 different jurisdictions came together in Canberra, Australia for the CWP Workshop on Champions for Gender Equality in December 2022. Hosted by the Legislative Assembly of the Australian Capital Territory, the workshop was designed to equip male and female MPs with skills and resources to take action on gender equality to strengthen their roles as gender champions in their respective Parliaments.

Key CWP Workshop ‘lessons learnt’:

- Breaking away from the idea that gender equality is a women’s issue.
- Beyond numbers towards meaningful participation of women in Parliaments.
- Building a community of gender champions to advocate for equality.
- Creating impetus for change in Parliaments with low numbers of women.
- Effectively identifying and engaging with key stakeholders who can support the efforts of gender champions.

**CWP TRIENNIAL CONFERENCE AIMS TO ‘BREAK THE BIAS’**

Over 100 Women Parliamentarians from across the Commonwealth | Four CWP Workshops | New CWP Chairperson elected

Commonwealth Women Parliamentarians met in Halifax, Canada for the 7th triennial conference of the CWP network in August 2022. The CWP conference addressed key topics including diversity, combatting abuse and harassment, financial empowerment and gender-sensitive Parliaments.

The newly elected CWP Chairperson, Hon. Dr Zainab Gimba, MP (House of Representatives at the Federal Parliament of Nigeria) pledged to renew the effort to increase women’s representation and political participation in Parliaments across the Commonwealth.

The CWP Chairperson was elected for a three-year term at the CWP Business Meeting. Under CPA election rules only female delegates to 65th Commonwealth Parliamentary Conference and CWP Steering Committee Members could vote to elect a new CWP Chairperson.

**FIRST GENDER-SENSITISING PARLIAMENTS ASSESSMENT**

As part of phase two of the CWP Gender Sensitising Parliaments (GSP) Project, the Commonwealth Women Parliamentarians (CWP) network conducted its first GSP Assessment on behalf of the Legislative Assembly of the Australian Capital Territory in December 2022. Using a similar model to the CPA Democratic Benchmarks Assessment, two resource persons - Professor Sarah Childs, Chair of Politics and Gender, University of Edinburgh and Bénite Dibateza, CWP Coordinator - undertook the Assessment using the newly launched GSP Field Guide. Earlier in the year, the CWP launched its Gender Sensitising Parliamentary Guidelines: A Seven-Step Field Guide which provides a blueprint for undertaking a GSP review. The Field Guide builds on earlier CWP gender sensitising reports, in which a GSP is defined as a place that responds to the needs and interests of women in its structures, operations, methods, and work and is a workplace that removes barriers to women’s full participation.

Visit www.cphahq.org to download your copy or email hq.sec@cpahq.org.
In 2022, the CPA continued to recognise the need to increase representation of persons with disabilities in political institutions. The Commonwealth Parliamentarians with Disabilities (CPwD) network has been established to facilitate activities and programmes to champion and increase the representation of persons with disabilities in Commonwealth Parliaments and to work towards the mainstreaming of disability considerations in all CPA activities and programmes.

**COMMONWEALTH PARLIAMENTARIANS WITH DISABILITIES REGIONAL CHAMPIONS MEET IN CANADA AND ELECT NEW CPwD CHAIRPERSON**

The Regional Champions of the Commonwealth Parliamentarians with Disabilities (CPwD) network met at the 65th Commonwealth Parliamentary Conference in Halifax, Canada in August 2022. During the meeting, Hon. Laura Kanushu, MP from the Parliament of Uganda was elected as the new CPwD Chairperson and Senator Hon. Paul Richards from the Parliament of Trinidad and Tobago was elected as CPwD Vice-Chairperson.

The CPwD Regional Champions represent each of the CPA’s nine Regions and promote the rights of Commonwealth Parliamentarians with disabilities in their respective Regions and represent disability interests within the CPA. The CPwD meeting also discussed future activities to support Parliamentarians with disabilities and to improve awareness of disability issues amongst Commonwealth Parliaments.

**CPA FUNDING SUPPORTS CPwD ACCESSIBILITY PROJECTS IN JAMAICA AND ISLE OF MAN AS WELL AS CPwD REGIONAL CONFERENCE IN TANZANIA**

In 2022, the CPwD Capital Investment Fund was used to support projects at the Parliament of Jamaica and the Isle of Man’s Tynwald Parliament, which resulted in direct adaptations and improvements to the accessibility of both Legislatures.

In Jamaica, there were renovations to restroom facilities to better accommodate persons with disabilities. The CPwD funding provided a contribution towards these works, which included the widening of doorways; the installation of an automatic, hands-free door at the main entrance; adjustments to the placement of light switches and door handles; and the installation of grab bars, automatic faucets and dispensers.

The CPwD supported the Tynwald in the Isle of Man with an accessibility audit of the Legislative Buildings, which has helped to guide and prioritise physical adaptations to the Legislature. The funding further supported the Tynwald in adding a removable ramp to allow access to the House of Keys (the first of its chambers to be made wheelchair accessible) and also supported the installation of a power-assisted door and automatic lock to accessible bathrooms.

In addition to supporting both the CPA Jamaica Branch and the CPA Isle of Man Branch in making the necessary adaptations to parliamentary infrastructure, the CPA also provided contributory funding to the CPA Africa Region to support the delivery of the 2nd Commonwealth Parliamentarians with Disabilities (CPwD) Africa Regional Conference held from 14 to 18 November 2022 in Dar-es-Salaam in Tanzania. The Regional Conference welcomed more than twenty Parliamentarians and delegates, including many Parliamentarians with disabilities, to discuss the theme of ‘Parliamentarians and Persons with Disabilities as champions of inclusion and accessibility to the public and private sectors’ and adopt 26 resolutions for implementation by Branches across the CPA Africa Region.

The new CPwD Chairperson, Hon. Laura Kanushu, MP (Uganda), reaffirmed the network’s commitment to inclusivity and accessibility for persons with disabilities and said: “I thank the Parliament of Tanzania for hosting this CPwD Regional Conference. Members have agreed a number of resolutions to present in their different Parliaments to encourage the increased participation of persons with disabilities.”
The international community has made bold commitments to tackle poverty and climate change, including the Paris Accords and Agenda 2030. These commitments are important tools for Parliamentarians in their work on sustainable development. The CPA Small Branches network has led the way in raising the profile of climate change and biodiversity within the CPA. Small island developing states are in the front line.

In 2022, the CPA has supported our Members so that they can be effective advocates for sustainable development. We have worked in partnership with others working in this important sphere including UNDP, UNESCO, Parliamentarians for Global Action, the Global TB Caucus, the International Parliamentary Network for Education and Parliamentarians for the Global Goals.

The CPA Headquarters also stepped up its efforts to ensure CPA operations were more environmentally sustainable in 2022. This included the use of virtual meetings where possible to reduce air travel, a reduction in the number of physical publications and printed materials and a reinforcement of our paperless policy for governance meetings. A CPA Environmental Policy is being developed to further address the CPA Headquarters’ role in sustainable development and climate change policy.
The CPA Small Branches network represents small jurisdictions of the Commonwealth Parliamentary Association to identify their particular needs and requirements in parliamentary strengthening, development and cooperation. CPA Small Branches are classified as those jurisdictions (national and sub-national) with populations of under 1 million inhabitants. In 2022, the network continued to deliver on its strategic priorities including climate change, sustainable economic development, connectivity and innovation, financial scrutiny and human rights.

RESILIENCE AND PREPAREDNESS OF THE SMALLEST LEGISLATURES

The 38th CPA Small Branches Conference in August 2022 in Halifax, Canada brought together Members of Parliament from the smallest jurisdictions in the Commonwealth to discuss issues relevant to their Legislatures in a series of workshops. Commonwealth Parliamentarians examined the unique challenges they face as this conference discussed strategies to meet the unique developmental needs of the CPA’s smallest Legislatures through key thematic workshops and development activities that built parliamentary capacity for CPA Small Branches and created opportunities for the sharing of knowledge, parliamentary strengthening and cooperation across the network.

At the CPA Small Branches Conference, delegates elected a new Chairperson of the CPA Small Branches network for the next three years, Joy Burch, MLA, Speaker of the Australian Capital Territory Legislative Assembly. Hon. Churchill Gill, MP from Seychelles was elected as the Vice-Chairperson.

HANDBOOK ON FINANCIAL OVERSIGHT AND PAC PRACTICES FOR SMALL PARLIAMENTS

In 2022, the CPA Small Branches network and the McGill School of Continuing Studies co-published a new handbook, ‘Parliamentary Financial Oversight: Adapting PAC Best Practices to Legislatures in Small Jurisdictions’. This Handbook provides recommendations on how to adapt best practices for financial oversight to the resource and size limitations of smaller Legislatures. Download a copy at the CPA website or email hq.sec@cpahq.org.

The Public Accounts Committees online course on the CPA Parliamentary Academy, co-created by CPA Headquarters and CPA UK with funding from the UK Foreign, Commonwealth & Development Office (FCDO), also provides a comprehensive overview of the role of Public Accounts Committees, with relevant case studies from small jurisdictions.
Youth engagement is central to our values. In 2022, our work included the Commonwealth Youth Parliament (CYP), the development of educational resources and outreach programmes. These programmes aimed to increase awareness of the important work done by the CPA in promoting democratic governance across the Commonwealth and connecting Parliamentarians with young people in schools, colleges and universities to inspire the next generation of young leaders.

Over 50 young people from 31 Commonwealth jurisdictions* participated in a three-day mock Parliament organised by the Commonwealth Parliamentary Association. The 11th Commonwealth Youth Parliament (CYP), hosted by the Parliament of the Republic of Trinidad and Tobago at The Red House in Port-of-Spain, took place from 21 to 23 November 2022.

Participants aged 18 to 29 acted as Members of the Parliament of Kairi and Chaconia, a fictional island nation of one million citizens. They represented two mock political parties, forming a government and opposition.

At the opening ceremony, the Speaker of the House of Representatives of Trinidad and Tobago, Hon. Bridgid Annisette-George, said: “This exercise provides real and earnest training, as if you were already in the role of a legislator. Use this opportunity to equip yourself with the tools to be an effective changemaker to bring about real solutions.”

The Commonwealth Youth Parliament is the CPA’s flagship youth programme. Held annually, it is designed to introduce young Commonwealth citizens to the role and purpose of Parliaments as democratic institutions and providers of good governance. The 11th CYP was the first time since 2019 that the event has been hosted in-person due to the COVID-19 pandemic.

* The CPA Branches represented at the 11th Commonwealth Youth Parliament included: Anguilla; Australia Federal; Australian Capital Territory; Barbados; Belize; British Columbia; British Virgin Islands; Falkland Islands; Ghana; Gibraltar; Guyana; Isle of Man; Jamaica; Jersey; Kenya; Khyber Pakhtunkhwa; Malaysia; Manitoba; Montserrat; New South Wales; New Zealand; Nevis; Nigeria; Rajasthan; Saint Lucia; Sierra Leone; South Australia; Sri Lanka; St Helena; Trinidad and Tobago; Tonga; Turks and Caicos; United Kingdom; Wales.
In 2022, the CPA continued to draw on the lessons learnt in recent years in the development of technology and innovation in order to support our membership and to deliver on our strategic priorities. The CPA Headquarters employs a wide range of innovative techniques and virtual opportunities to share best practice across our programmes, governance and support the membership. However, we also recognise the digital divide within our membership and the wider Commonwealth and therefore provide additional support and technical assistance programmes.

**PROVIDING ACCESSIBLE SOLUTIONS FOR PARLIAMENTS**

In 2022, the CPA continued to provide accessible solutions and examples of best practice for its membership of 180 Parliaments and around 17,000 Parliamentarians through the latest technological developments and innovative research. Key examples in 2022 included:

- The online CPA Parliamentary Academy continued to provide free and accessible virtual training to Parliamentarians and parliamentary staff with new courses in Accessible Parliaments and Climate Change.
- At the 65th Commonwealth Parliamentary Conference in Canada, two of the workshops for delegates focused on technology with expert presenters. ‘A People’s Parliament: Accessibility through Innovation’ focused on how Parliaments should remain open and accessible institutions to all using modern and innovative approaches to meeting this requirement. The second workshop looked at how Parliaments must adopt assistive technologies to enhance the accessibility of their institutions to persons with disabilities.
- Also at the 65th CPC – a CPC Conference App was developed for the first time with the Host Branch to enable participants to have a better awareness of the programme with links to digital profiles and information.
- The CPA Headquarters collaborated on several virtual conferences including working with Bússola Tech on the promotion of legislative modernisation and an e-Parliament programme with the Society-of-Clerks-at-the-Table (SoCATT) Africa Region that took place in Western Cape, South Africa.
- The CPA Headquarters continued to utilise technological solutions to reach a wide audience across the CPA’s membership and launched new bi-annual e-newsletters for the CPA’s three networks.
- The first issue in 2022 of the CPA’s Journal, The Parliamentarian, reflected on two years of the COVID-19 pandemic and looked at how Commonwealth Parliaments delivered parliamentary democracy during the pandemic utilising different technologies. Case studies included Canada, India, UK, Pakistan and Uganda as well as global experts and international organisations.
- A digital intern employed by the CPA Headquarters in 2022 worked on a new animation video for the Anguilla Assembly to promote increased public engagement.

**2ND VIRTUAL FOURTH INDUSTRIAL REVOLUTION CONFERENCE**

Parliaments have a unique role to play in addressing cybersecurity, both as institutions that are responsible for ensuring the security of their own systems and processes, and as legislators who are responsible for setting the legal and policy framework for cybersecurity.

Building on its previous conference, the CPA will host a virtual conference in 2023, on C4IR, Parliament and Cyber-security: Ensuring the Integrity of our Digital Democracy, which will bring together Parliamentarians, experts and stakeholders to discuss the challenges and opportunities of cybersecurity in the parliamentary context and to identify best practices for addressing these challenges. The conference will look to highlight the role of Parliamentarians in shaping the legal and policy framework for cybersecurity, including through legislation and oversight; the role of Parliamentarians in promoting cyber-security awareness and education, both within parliamentary organisations and in the broader community; and, the interplay between cyber-security and other priorities, such as freedom of expression, privacy, and transparency.

The conference will be targeted at Parliamentarians, parliamentary staff, experts and stakeholders with an interest in cybersecurity and its implications for parliamentary work and democratic processes.
The CPA Parliamentary Academy provides online and in-person training opportunities for Members of Parliament and parliamentary staff. The portfolio of parliamentary professional development courses has been developed for the benefit of the CPA’s membership with an online learning portal that includes video tutorials and online resources. Members can also apply for two residency-based workshops a year on advanced parliamentary development that complement the online courses.

Visit www.cpahq.org/parliamentary-academy to find out more and to register your interest.

- Over 500 Parliamentarians and parliamentary staff have registered for online courses in 2022 through the CPA Parliamentary Academy.
- In addition, over 50 Parliamentarians from across the Commonwealth participated in the Residency courses for the CPA Parliamentary Academy in Australia and South Africa.

CPA.launches NEW COURSES ON CLIMATE CHANGE AND ACCESSIBILITY FOR THE CPA PARLIAMENTARY ACADEMY

In 2022, the CPA launched two new courses as part of its portfolio of parliamentary professional development courses via the CPA Parliamentary Academy.

The first new course is linked to the CPA Small Branches network and will introduce Commonwealth Parliamentarians to the critical issue of climate change, its distinct and disproportionate impacts in small jurisdictions, and how this links to the role of Parliament and individual MPs.

The second new course focuses on ‘Making Parliaments Accessible to Persons with Disabilities’ and links to the Commonwealth Parliamentarians with Disabilities (CPwD) network.

Both new courses are available to all Members of Parliament and parliamentary staff across the CPA’s membership as part of the CPA Parliamentary Academy, a new online learning platform for Members of Parliament, Clerks and parliamentary staff featuring online training and professional development with easy-to-use videos and resources. Visit www.cpahq.org/parliamentary-academy to find out more and to register your interest.

The CPA Secretary-General, Stephen Twigg said: “The CPA has reached across its network to bring together the wide expertise of Speakers and Presiding Officers, Ministers, Members of Parliament and Clerks and senior parliamentary staff in the development of the new CPA Parliamentary Academy demonstrating the breadth of the Association’s membership.”
CPA Residency Courses

COMMONWEALTH PARLIAMENTARIANS ATTEND CPA PARLIAMENTARY ACADEMY RESIDENCY PROGRAMMES IN AUSTRALIA AND SOUTH AFRICA TO ENHANCE THEIR PROFESSIONAL DEVELOPMENT SKILLS

In 2022, over 50 Parliamentarians from across the Commonwealth participated in the Residency courses for the CPA Parliamentary Academy in Australia and South Africa.

The inaugural CPA Advanced Parliamentary Development Residency Programme was hosted by the Parliament of New South Wales from 22 to 26 May 2022 and attended by MPs from a wide range of Commonwealth jurisdictions.

The second residency course, focusing on a skills-based model, was held in partnership with the Western Cape Provincial Parliament in Cape Town, South Africa from 24 to 28 October 2022.

The CPA Parliamentary Academy residency programmes examine how MPs can be better performing legislators and scrutineers.

In the first programme, participants were mentored by current and alumni Parliamentarians and Clerks from across the CPA Australia Region including former Presiding Officers and Members at a Federal and State Level.

The second programme examined how Members of Parliament can enhance their soft skills on topics ranging from leadership and strategic thinking to communications and team management. Over five days, the delegates developed universal skills that are applicable both in Parliaments and in many different spheres. Mentors included Speakers and Presiding Officers from Western Cape, Kwa-Zulu Natal and Alberta as well experts in professional development.

The CPA Secretary-General, Stephen Twigg said: “For a long time, there has been a prevailing argument that an alternative approach to professional development training is by enhancing soft skills such as communication, planning, time management, etc. Such skills are arguably far more transferable and can support new or experienced Parliamentarians in being better prepared to deal with the many challenges that may arise over the course of their careers, whether in Parliament or outside the parliamentary sphere. As such, this is the first programme of its kind being offered by the CPA and it is hoped such an approach will garner more complimentary skills to support Parliamentarians in their incredibly challenging work.”

The CPA Residency programmes were attended by Parliamentarians from CPA Branches across the membership including: Anguilla; Australian Capital Territory; Bangladesh; Belize; Gambia; Gauteng; Ghana; Ghana; Jersey; Limpopo; Malawi; New South Wales; Niue; Pakistan; Queensland; Saint Lucia; Selangor (Malaysia); Sri Lanka; Tanzania; Western Australia; Western Cape; and Zambia.

The CPA Residency programme provides an extension of the CPA Parliamentary Academy, the CPA’s portfolio of online courses, training and resources specifically for Parliamentarians and parliamentary officials.

The CPA Parliamentary Academy was designed with expertise from experts across the Commonwealth. The residency courses are intended to complement the online courses, providing face-to-face interactive learning and knowledge-sharing at a more advanced level.

For more information about the CPA Parliamentary Academy visit www.cpahq.org/parliamentary-academy or email hq.sec@cpahq.org.
The CPA Post-Election Seminar is a flagship programme of the Commonwealth Parliamentary Association. For over 25 years, the CPA has conducted numerous Post-Election Seminars for Commonwealth Parliaments. These seminars are aimed at building the capacity of newly elected Parliamentarians so that they function efficiently and effectively in the performance of their democratic duties and serves as a refresher course for returning Parliamentarians.

This programme introduces Parliamentarians to different parliamentary systems and methods of working. They usually take place a few months after a general election and are delivered by senior, highly experienced Parliamentarians and parliamentary officials from throughout the Commonwealth.

Members of the Parliament of Guyana took part in a professional development seminar delivered by the CPA from 10 to 11 May 2022 to discuss best practice with colleagues and experts from across the Commonwealth in a wide range of sessions designed to examine the core elements of democratic governance.

Topics covered included the Committee system, outreach and access, and technological innovation for Parliaments, with experts from twelve Commonwealth Parliaments sharing their experience to support inter-parliamentary learning and continual professional growth.

A Member and Clerk from the Legislative Assembly of British Columbia in Canada attended in-person as part of a twinning programme with the Parliament of Guyana, whilst other experts gave their presentations via video link. Several inter-parliamentary organisations also provided support to the programme to offer examples of best practice from Parliaments around the world. The Speaker of the House of Representatives of Trinidad and Tobago, Hon. Bridgid Annisette-George, Vice-President of ParlAmericas, and Martin Chungong, Inter-Parliamentary Union Secretary-General, gave their insights into parliamentary processes.

Hon. Manzoor Nadir MP, Speaker of the Parliament of Guyana, said: “I want to express our appreciation to the Commonwealth Parliamentary Association for this programme. Every day has brought new knowledge, and I look forward to seeing how everyone in the 12th Parliament [of Guyana] can work with the novel ideas we have heard and seen to put them into practice.” Members of the National Assembly of Suriname also joined parts of the programme, a unique cross-border parliamentary partnership which marked the first time that a non-Commonwealth Caribbean country had joined a CPA seminar.

Members of the National Assembly of Zambia took part in a four-day Post-Election Seminar organised by the CPA from 25 to 28 July 2022. The seminar, which was due to be held after the most recent Zambian General Election in August 2021 but was postponed due to COVID-19, featured sessions on women’s representation in Parliament, the budget approval process and the central tenets of parliamentary practice, procedure and ethics. Zambian Parliamentarians from across the House were joined by parliamentary leaders and experts from Malawi, Namibia and South Africa, as well as the Southern African Development Community Parliamentary Forum (SADC PF) and the Sustainable Development Goals Centre for Africa.

Rt Hon. Nelly B. K. Mutti, Speaker of the National Assembly of Zambia, noted that the 2021 General Election saw a 61% turnover of Members in the National Assembly. With so many new Members it was: “imperative that the National Assembly of Zambia takes deliberate steps to ensure capacity is built for all Members of Parliament in order for them to take a more active role in enhancing democracy.”
Technical Assistance Programmes

Building on the Commonwealth Latimer House Principles on the separation of powers, the CPA Recommended Benchmarks for Democratic Legislatures provides a framework for excellence in Commonwealth parliamentary and legislative practice. The CPA Benchmarks are a means by which Commonwealth Parliaments can self-assess their parliamentary and wider governance institutions against approved democratic standards. In 2022, the CPA Headquarters has continued to support CPA Branches in fulfilling their developmental needs through its CPA Technical Assistance Programmes and through CPA Benchmark assessments in order to identify reforms and strategic plans as well as priority needs in parliamentary strengthening activities.

CASE STUDY: CAPACITY-BUILDING PROGRAMME PROVIDES TRAINING FOR ST HELENA’S ELECTED OFFICIALS AND CIVIL SERVANTS

In November 2022, the CPA facilitated a Technical Assistance Programme (TAP) for the St Helena Legislative Council, along with officials from the St Helena Government. Members and staff participated in the programme aimed at supporting and improving the capacity of the Legislature. Prior to a recent change to a Ministerial form of government in St Helena, the CPA supported the Legislative Council in assessing its legislative practices against the CPA Recommended Benchmarks for Democratic Legislatures. During St Helena’s assessment, a number of areas were identified for further development, including the need for ongoing training for elected Members and staff.

As a result, the CPA designed a bespoke one-week training course aimed at improving the knowledge and skills required of elected Members and officials. The training was designed to provide a mix of professional development opportunities for those involved, resulting in the institutional strengthening of St Helena’s parliamentary processes and procedures. The programme covered areas such as parliamentary conduct and behaviour, the Ministerial system, the role of Committees, public inquiries and Ministerial question time. Following this programme, further work with the CPA St Helena Branch has resulted in the technical review and development of new Standing Orders for the Legislature and the development of an education and outreach pack plus video to be launched in 2023. Reflecting on the training programme, Hon. Andrew Turner, MLC said: “With all of us a year into our roles, the training has answered valuable questions about the issues we’ve come across in that time. I hope that we can now take this training forward and use it to help develop better systems and improve decision making. I want to extend the thanks of all councillors to the CPA for taking the time to come to the Island and provide this in-depth training.”

The CPA programme was delivered with inputs from Connétable Michael Jackson (Jersey States Assembly) and Waseemah Achmat, Committee Coordinator (Western Cape Provincial Parliament), demonstrating the CPA’s wide reach across the Commonwealth.

TECHNICAL ASSISTANCE PROVIDED TO BELIZE, ANGUILLA AND MONTSERRAT

In 2022, the CPA Headquarters continued to provide ongoing technical assistance and support to several CPA Branches in the CPA Caribbean, Americas and the Atlantic Region.

- **Belize**: maintaining the work started the previous year, the CPA has continued to support the National Assembly of Belize with technical assistance on a number of parliamentary strengthening projects including the facilitation of a one-day workshop with Women Parliamentarians; pre-election planning support; the development of new Parliamentary Code of Conduct; and drafting new Standing Orders for both Chambers.

- **Anguilla**: work with the Anguilla Assembly has included a Post-Election Seminar; a technical review of the House Standing Orders/Rules of Procedure with new Standing Orders approved by the House; development of Parliamentary Code of Conduct; a new education and outreach pack for Members with an animated educational video.

- **Montserrat**: In July 2022, the CPA Headquarters Secretariat supported its twentieth Parliament to conduct a self-assessment against the CPA Recommended Benchmarks for Democratic Legislatures. In total, 24 recommendations have been proposed to strengthen the governance, independence and administration of the Montserrat Legislative Assembly, one of the smallest legislatures in the Commonwealth. The report also has broader constitutional ramifications which will be taken into consideration as part of the ongoing constitutional review process.
The CPA works across a number of cross-cutting themes in our parliamentary strengthening and development work including parliamentary standards, independent Model Law, the separation of powers, the rule of law and human rights.

The CPA is a member of the Commonwealth Latimer House Principles Working Group and seeks to champion its principles of the separation of powers between the Legislature, the Executive and the Judiciary to ensure effective governance and democracy. In 2023, these principles will mark their 20th anniversary.

The rule of law is a fundamental principle upon which the Commonwealth is built. On the international stage, it is fundamental to peace and stability. Working to ensure this basic principle is the essence of the work of the CPA to promote the rule of law across all its programmatic work. Mainstreaming the rule of law is, therefore, a key task for the CPA. With the establishment of the CPA Working Group on Human Rights, the CPA Headquarters also supports work to progress and strengthen the role of Parliamentarians on human rights.

In 2022, the Commonwealth Parliamentary Association provided oral and written evidence to the Parliament of Australia’s Joint Select Committee on Parliamentary Standards. The Committee was conducting an inquiry into the development of codes of conduct for the Parliament of Australia and the CPA’s Head of Programmes, Matthew Salik, gave evidence to the Committee and answered questions on the CPA’s experience in the field of parliamentary codes of conduct, ethics and standards. The CPA’s previous work in developing benchmarks for codes of conduct and supporting Parliaments in this field was noted as well as evidence on the importance of comprehensive ethics training for Members and staff and the need to be forward-thinking, not reactive, when developing codes of conduct.

The CPA’s written submission to the Committee provided further insight into key principles and standards that should be incorporated into parliamentary codes of conduct. The submission referenced several CPA publications which have been produced to support Commonwealth Parliaments to establish, update and uphold codes of conduct and the highest ethical standards of governance. The submission concluded: "Whatever the content of the codes, there are key principles and elements that should be included as a minimum standard. These minimum standards have been developed by the CPA and highlighted in this submission. Finally, the CPA would wish to emphasise that, as part of its deliberations, the Committee looks to many of its international and domestic parliamentary counterparts in identifying examples of good practice."

The CPA’s submission was given alongside a number of other organisations including the Office of the Parliamentary Commissioner for Standards UK; the Australian Services Union; Parliamentary Service at the New Zealand Parliament; Transparency International Australia; Governance Institute of Australia; The Global Institute for Women’s Leadership.
Through its research, publications and knowledge sharing approach, the CPA seeks to capture and disseminate the diverse experiences of parliamentary democracy from across the Commonwealth. Through the sharing of ideas and practices, the CPA is able to expand its comparative knowledge on parliamentary strengthening recognising the diverse challenges that many Commonwealth jurisdictions face. In 2022, the CPA continued to develop its diverse publications and toolkits, which although are primarily intended for Parliamentarians, are also beneficial to policymakers, governmental and non-governmental stakeholders.

The Commonwealth Parliamentary Research Service (CPRS) also offers Parliaments and Parliamentarians a research service to supplement those available to Parliament on a range of specialist subjects. The CPA is able to provide CPA Branches with access to the wider CPA network and collate responses for the original CPA Branch who have made the enquiry.

NEW CPA TOOLKIT PROMOTES POSITIVE MENTAL HEALTH FOR MPs AND PARLIAMENTARY STAFF

In 2022, the CPA launched its Mental Health Toolkit for Commonwealth Parliaments to guide, advise and educate Legislatures on how to improve their response to mental health issues experienced by Members of Parliament and parliamentary staff. The new toolkit addresses the unique mental health stressors that Parliamentarians and parliamentary staff face in their working lives, including long working hours, intense public scrutiny and online abuse via social media. It provides practical approaches, tailored to parliamentary workplaces, that can be employed to protect and promote good mental health and wellbeing.

The publication draws upon contemporary mental health research, established best practices and relevant case studies from more than 20 Commonwealth jurisdictions, including: the United Kingdom, Australian Capital Territory, Malaysia, Northern Ireland, Canada, Northern Territory, Gauteng, Victoria, Québec, Ontario, Manitoba, Isle of Man, Tasmania and Guernsey. It also considers the impact of COVID-19 on the response of Parliaments to mental health issues as the pandemic increased risk factors such as financial insecurity, and disrupted protective factors such as social connection, access to physical exercise, and daily routine, triggering a global decline in overall mental health. Hon. Louisa Wall, MP, a founding member of a cross-party mental health support group in the New Zealand Parliament, thanked the CPA for “providing a resource to specifically address parliamentary workplace stresses and challenges.” She added that, “we need to better understand the risk factors and the protective factors to keep ourselves and those we work with mentally fit and well to undertake our duties as parliamentary representatives.”

To view and download the mental health toolkit visit www.cpahq.org or email hq.sec@cpahq.org.

UPDATED HANDBOOK ON INTERNATIONAL HUMANITARIAN LAW FOR PARLIAMENTARIANS

In 2022, the CPA launched an updated Handbook on International Humanitarian Law for Commonwealth Parliamentarians. The timely update to the handbook came as there is a global focus on international humanitarian law (IHL) in the light of the conflict in Ukraine. The CPA Secretary-General, Stephen Twigg said: “Parliamentarians play a significant role in working with the Executive and others to promote International Humanitarian Law and to ensure its effective implementation. This handbook, from the CPA in partnership with the British Red Cross, has been specifically designed to help achieve this goal, taking into account the specific legal traditions and practices, and values of Commonwealth countries.”

To view and download the IHL handbook visit www.cpahq.org or email hq.sec@cpahq.org.
Partnerships and Outreach

The Commonwealth Parliamentary Association (CPA) works closely with a wide range of partners to deliver its programme work aimed at strengthening the institution of Parliament, supporting and promoting parliamentary democracy and the political values of the Commonwealth.

Working with partner organisations allows for not only greater institutional support (direct support) aimed at supporting Commonwealth legislatures but also thematic support (issue-based support) for the purpose of promoting specific policy goals, such as poverty reduction, environmental protection, anti-corruption, trade, and human rights.

CPA programmes are delivered in partnership with CPA Branches and international organisations including international parliamentary associations, such as the Inter-Parliamentary Union; other international bodies, such as the United Nations Development Programme (UNDP), UN Women, as well as Commonwealth organisations and universities.

Partnering with organisations that share similar values, aims and objectives leads to better information sharing, less duplication and lower programme costs as well as an agenda that extends beyond Parliament to include the wider political system.

There is however further scope for international partnerships to develop and if you are interested in working with the CPA Headquarters Secretariat then please contact us at hq.sec@cpahq.

The Commonwealth Parliamentary Association marked Commonwealth Day across the CPA’s nine Regions and over 180 Parliaments and Legislatures. The 2022 Commonwealth Day theme focused on ‘Delivering a Common Future: Connecting, Innovating, Transforming’ which offered opportunities for the people, Parliaments, governments and institutions of the Commonwealth to connect and work together at many levels through far-reaching and deep-rooted networks of friendship and goodwill.

Her Majesty Queen Elizabeth II, Head of the Commonwealth and Patron of the Commonwealth Parliamentary Association, released her Commonwealth Day message in which she spoke of the diversity of the people and countries that make up the Commonwealth and its ability to deliver a common future for all.

The Acting Chairperson of the CPA International Executive Committee, Hon. Ian Liddell-Grainger, MP said: “The message of the Commonwealth Day theme, ‘Delivering a Common Future’, is clear in expressing that it is our commonalities and successful ability to assemble in times of need which prove that together we are stronger; collectively we are continuing to overcome the challenges presented by the COVID-19 pandemic. Learning and development through international dialogue via the CPA is crucial in discussing our priorities as a global family and how we can build a better future for all.”

The CPA Secretary-General, Stephen Twigg said: “Delivering a common future is a powerful message as we seek to learn the lessons of the COVID-19 pandemic and its impact on the citizens and institutions of the Commonwealth. The pandemic has reminded us that we live in an inter-connected world community in which we have a shared responsibility to address common challenges. As we celebrate the CPA Patron’s seventy years of service to the Commonwealth, there will be a particular focus this year on the important role of service in communities across the Commonwealth. During the pandemic, we have been reminded of the invaluable contribution made by all those working in the health and care sectors as well as other key workers and volunteers who have ensured that communities and families have been supported.”

The CPA Headquarters also shared its Commonwealth Day Youth Engagement Handbook with the membership in recognition of the importance of youth engagement across the Commonwealth, where more than 60% of its population of 2.5 billion people are under 30 years of age. The handbook includes a range of ideas and resources, including virtual activities, to use in youth engagement.

Commonwealth Day is celebrated annually on the second Monday of March with CPA Branches hosting a wide range of in-person and virtual events for Commonwealth Day.
Communications and Publishing

In 2022, our Communications activities continued to enhance the visibility and reach of the CPA, both within our membership, the parliamentary strengthening community and other key stakeholders. We use a wide range of Communications channels and content including e-Comms, print, audio-visual and online.

CPA website and social media

In 2022, the CPA website continued to be the main digital platform for our membership. The website includes a wide range of resources, information and online learning opportunities for Commonwealth Parliamentarians, parliamentary staff and the wider public. The website also includes the CPA’s online learning portal through the new CPA Parliamentary Academy. The website offers access to the online editions of *The Parliamentarian*, blog articles and the CPA library featuring toolkits, guides and resources on many different aspects of parliamentary development and research produced by the CPA and its partners. The CPA website and social media channels (Twitter, Facebook, LinkedIn, Instagram and YouTube for video content) have continued to be a popular source of information for CPA Members and Branches.

CPA Blog

In 2022, the Communications team published a series of blog articles on the CPA website. The blog articles are contributed by Members, parliamentary staff, experts and CPA Headquarters staff. The blog creates a hub of policy examples, resources and information sharing for Members and parliamentary staff.

- Thematic blogs were featured on international humanitarian law, climate change actions and legislation that included Commonwealth case studies.
- Case studies written by Commonwealth MPs and parliamentary staff on topics including action on climate change in the Seychelles National Assembly, setting up the Grenada Women’s Parliamentary Caucus and 75 years of the Universal Declaration of Human Rights.
- Spotlights on partner organisations e.g. Commonwealth Trade Union Group.
- Signposting to parliamentary journals providing international research on Parliaments.
The Parliamentarian is the quarterly flagship journal of the Commonwealth Parliamentary Association, the Journal of Commonwealth Parliaments. The Journal is distributed to Members of Parliament, Parliamentary staff and individual subscribers across the Commonwealth and International Organisations.

In 2022, around 3,500 print copies per issue were sent to CPA Branches, Members and subscribers. The digital edition had on average around 4,000 digital reads per issue.

The Editorial Advisory Board for The Parliamentarian advises the CPA Secretary-General and the Editor on the publication’s future direction and editorial content. Members of Editorial Advisory Board represent the diversity of the Commonwealth, its nine Regions, CWP and youth contributors and the board met several times virtually in 2022.

CPA Order Paper e-newsletter

In 2022, the Communications team produced the quarterly CPA Order Paper, an email newsletter for the CPA membership reaching around 9,000 contacts per issue across the Commonwealth. The CPA Headquarters Secretariat has significantly increased the number of individual Member contact details on our database with many Parliaments providing contact details for all of their individual Members for inclusion in the CPA database.

In 2022, bi-annual e-newsletters for the CPA’s networks - the CPA Small Branches, the Commonwealth Women Parliamentarians (CWP) and the Commonwealth Parliamentarians (CPwD) Order Paper - were created to connect with key stakeholders and update the membership on the network’s activities.
CPA Regional Conferences in 2022

**FOCUS ON YOUTH AT 8th CPA INDIA REGIONAL CONFERENCE**

Elected representatives from the 31 State Legislatures and the Federal Parliament of India met for the 8th CPA India Regional Conference in Guwahati, Assam, India from 11 to 13 April 2022. Hosted by the Assam Legislative Assembly on behalf of the CPA India Region, the Regional Conference brought together Parliamentarians to share their experiences of parliamentary democracy with a special focus on youth engagement. The Chairperson of the CPA India Region, Hon. Om Birla, MP, the Speaker of the Lok Sabha spoke to delegates of India as the largest functioning democracy in the world, adding that youth has always had a special contribution in bringing about a comprehensive change in India. The Regional Conference focused on strategies for empowering India’s large youth population. Approximately 600 million Indians - more than half of the country’s population - are aged under 25 and delegates explored opportunities to mainstream youth perspectives throughout the decision-making process.

**CPA REGIONAL CONFERENCE IN THE ISLE OF MAN ON IMPACTFUL SCRUTINY**

Parliamentarians and parliamentary staff from the CPA British Islands and Mediterranean (BIM) Region attended the 51st CPA BIM Regional Conference, hosted by the Parliament of the Isle of Man (Tynwald) from 24 to 25 March 2022, focused on the theme of ‘Impactful Scrutiny’. Across the course of two days, the Acting CPA Chairperson, Hon. Ian Liddell-Grainger MP (UK) and more than 40 Parliamentarians participated in a series of workshops around the regional conference theme.

The Speaker of the House of Keys, Hon. Juan Watterson SHK, Joint President of the CPA Isle of Man Branch and CPA Small Branches Vice-Chair said: “The CPA is at its best when people are learning from each other, sharing ideas and solving mutual problems. Over an intensive two days we have looked at scrutiny in our jurisdictions with a critical eye, and covered a wide range of themes.”

**52nd CPA AFRICA REGIONAL CONFERENCE**

Commonwealth Parliamentarians from across Africa met in Freetown, Sierra Leone from 1 to 9 June 2022 to attend the 52nd CPA Africa Regional Conference on the theme of ‘The role of African Parliaments in building an inclusive society to counter growing insecurity in Africa’, with a view to explore and share ideas and perspectives on how to strengthen democracy in Africa. The President of the Republic of Sierra Leone, H.E Julius Maada Wonie Bio said: “The strengths of our democracies in the Commonwealth have endured, thanks to the role of Parliaments.”

Almost 300 delegates from Branches across the CPA Africa Region - from both national and sub-national Parliaments as well as the CPA Africa Region President and the Speaker of the Parliament of Sierra Leone, Rt Hon. Dr Abass Chemor Bundu MP and the CPA Secretary-General, Stephen Twigg attended the Regional Conference.

**58th CPA CANADA REGIONAL CONFERENCE**

Over 60 Parliamentarians recommitted to increasing parliamentary strengthening at the 58th CPA Canada Regional Conference in Charlottetown, Prince Edward Island from 16 to 22 July 2022. Delegates were welcomed by Hon. Colin LaVie, Speaker of the Legislative Assembly of Prince Edward Island. This was the first time that the Canadian Regional Conference had been held in person since July 2019 and it included Commonwealth Women Parliamentarians (CWP) Canada Regional meetings.
Commonwealth Parliamentarians – including Presidents, Prime Ministers and Foreign Ministers – from 54 countries attended the 2022 Commonwealth Heads of Government Meeting (CHOGM) in Kigali, Rwanda. The 26th meeting, which took place from 20 to 25 June 2022, was the first meeting of Commonwealth Heads of Government since 2018, as a result of disruption caused by the COVID-19 pandemic.

Ahead of the main meeting of Heads of Government, the CPA Secretary-General, Stephen Twigg addressed Commonwealth Foreign Ministers at a roundtable event, raising the issue of CPA status. The CPA Secretary-General also held a number of bilateral meetings with key stakeholders, spoke at different events and visited the Parliament of Rwanda during his visit to Kigali.

In the final communiqué issued by Commonwealth Heads of Government, the updated CPA Recommended Benchmarks for Democratic Legislatures were noted alongside a commitment to fully implement the Commonwealth (Latimer House) Principles on the Three Branches of Government. Particular focus at CHOGM 2022 was given to climate change and its affects on the smallest jurisdictions in the world – many of them in the Commonwealth. The Commonwealth also admitted Gabon and Togo as its 55th and 56th members respectively.

The week-long programme of high-level side events, Ministers’ meetings and forums – the Commonwealth Youth Forum, the Commonwealth Women’s Forum, the Commonwealth Business Forum, and the Commonwealth People’s Forum – were held in the lead-up to CHOGM 2022.

The Commonwealth Women Parliamentarians (CWP) network played a prominent role in the Commonwealth Women’s Forum (CWF). The Forum sought to demonstrate the value of including women as transformational actors who bring diversity into governance processes across political, public and private spheres. At a session on Women in Leadership: Beyond the Numbers, which explored what meaningful leadership looks like and the benefits of having more women in positions of leadership, panellist Hon. Shandana Gulzar Khan, CWP Chairperson, said, “it’s not about fighting, it is about securing what already belongs to us”.

Elsewhere at the CWF, the CPA Secretary-General spoke at an event on the importance of accountability for gender equality, and Hon. Regina Esparon, Member of the Seychelles National Assembly, represented the CWP at a session on gender and climate change.
CPA Governance

The Commonwealth Parliamentary Association is governed by a CPA Executive Committee which acts as the board of trustees of the charity and determines its strategy and overall management. Day-to-day management is undertaken by the CPA Secretary-General. The Co-ordinating Committee is responsible for overseeing urgent decision-making on behalf of the CPA Executive Committee in between meetings. The CPA Executive Committee acts as a board of Trustees for the Association and is responsible for its overall management. Members of the CPA Executive Committee serve a three-year term, with a third of the Members retiring each year. In 2022, the CPA Executive Committee met twice (Assam, India in April 2022 and Halifax, Canada in August 2022) and reported to the 65th CPA General Assembly held on 25 August 2022.

CPA Status

Whilst the CPA is currently established as a UK charity, it has long been the opinion of the CPA membership that the organisation should hold the legal status of an international, inter-parliamentary organisation. 2022 was a year of considerable efforts on the part of the CPA Secretary-General and Officers of the Association to engage with the UK Government, the Charity Commission and others, on this matter, in order to find a mutually agreeable solution and enable the CPA to reconstitute itself with a new legal status.

CPA Hosts First Ever ‘Hybrid’ CPA Executive Committee Meeting in Assam, India

Members of the CPA Executive Committee participated in their Mid-Year Meeting in Guwahati, Assam, India to discuss governance issues. The two-day meeting, hosted by the Assam Legislative Assembly, the CPA Assam State Branch and the CPA India Region, took place from 9 to 10 April 2022. After four fully virtual CPA Executive Committee meetings since the start of the COVID-19 pandemic, this meeting was hosted in a hybrid format for the first time ever with Speakers and Members of Parliament from across the Commonwealth joining both in-person and via video link. This was the first opportunity for CPA Executive Committee Members to convene in-person for over two years.

The Acting Chairperson of the CPA Executive Committee, Hon. Ian Liddell-Grainger MP (UK) thanked the Chairperson of the CPA India Region, Hon. Om Birla MP, Speaker of the Lok Sabha of India and the Speaker of the Assam Legislative Assembly, Hon. Shri Biswajit Daimary for hosting the meeting and added: “It is wonderful to be hosted by the Assam Legislative Assembly for this CPA Executive Committee and to be able to see first-hand where the democratic functions of Assam are undertaken. I very much look forward to the conversations we’ll be having over the coming days.” The CPA Secretary-General Stephen Twigg also attended the meetings.

The CPA Executive Committee consists of 36 Members representing the nine regions of the CPA: Africa, Asia, Australia, British Islands and Mediterranean, Canada, Caribbean, Americas and the Atlantic, India, Pacific and South-East Asia.
CPA Headquarters staff

In 2022, the staff at the CPA Headquarters Secretariat continued in their commitment to support the work of Parliamentarians and parliamentary staff across the CPA’s membership. A new staff member was appointed to the role of Programmes Officer on a one-year secondment from the Parliament of South Africa and a Creative Intern worked on digital projects on a 6-month internship. The CPA Headquarters Secretariat also continued to benefit from different Learning and Development (L&D) opportunities and professional development training during the year. A full list of staff can be found at www.cpahq.org.

Risk Management:
The Trustees are responsible for risk management. Risks identified by the CPA Headquarters are reviewed, assessed and appropriate action incorporated as part of operational delivery. During 2022, the main risks and uncertainties facing the CPA were:
- restricted opportunities to grow or diversify income.
- significant reliance on membership fees, and the timely payment of subscriptions.
- ensuring that membership remains a worthwhile proposition for the CPA’s Branches.
- investment in the infra-structure that helps ensure the CPA Secretariat is run efficiently and is pro-active in communications with its membership.
- new or unexpected pressures on the CPA Secretariat or Programme costs.
- governance, given the CPA’s status as a UK Charity with both UK and international Trustees.

Appropriate systems and/or actions have been developed or undertaken to identify and mitigate risk. These systems or actions include:
- expanding the CPA’s revenue streams by reviewing its membership categories.
- maximising the CPA’s investment returns within an agreed risk appetite framework.
- actively seeking hosts for the CPA’s events to achieve a reduced cost burden on reserves.
- financial governance-related policies (i.e. use of credit cards, funding policy to support branch programme delivery, cash handling, etc).
- a programme of internal audit of the CPA’s governance, risks, controls and performance management arrangements.
- Audit Subcommittee oversight.
- staff handbook detailing HR policies, practices and procedures.
- business and financial risk management plan (risk register) which details the nature of risk (i.e. external, fraud, governance, operational, liquidity and security) likelihood of occurrence, controls in place and the risk holder.
- appropriate insurance cover (management liability: Trustees’ liability, employment practices liability and legal liability; office cover: employer’s liability, public liability, business interruption, and office contents; health and life).
- establishment of an expert group to consider options for longer term organisational status.

HOW IS THE CPA ORGANISED?

| CPA General Assembly: Representing all CPA Branches at the annual Commonwealth Parliamentary Conference |
| CPA Executive Committee: CPA Officers and 30 Regional Representatives from all nine regions |
| CPA Co-ordinating Committee: CPA Chairperson; Vice-Chairperson; Treasurer; Chairpersons of CPA Small Branches, Commonwealth Women Parliamentarians (CWP) and Commonwealth Parliamentarians with Disabilities (CPwD). |
| CPA Secretary-General & CPA Headquarters Secretariat |
2022 Financial Summary

**Financial Review:** The total revenue for 2022 was **£2,789,705**. Of this, the CPA's core funding streams were from Branch Membership fees (93%) and financial investments (7%) with the balance coming from other sources such as subscriptions for *The Parliamentarian* and partnership income. Total revenue increased by **£177,975** compared to the previous year. Membership fees increased by 3% for 2022 and this increase, together with the reinstatement of several suspended CPA Branches, has resulted in the total membership fees increasing by **£126,070**. Income from investments increased by **£47,653**.

With the end of most travel restrictions from the COVID-19 pandemic, the CPA resumed delivery of a range of programmes and Governance meetings, not only physically, but in a hybrid and fully virtual format. As a result of a return to in-person events, other deployments and an increase in travel expenditure, the deficit for the year was **£177,719**.

Total operating costs during 2022 were **£2,967,424**, made up of direct charitable activities totalling **£2,912,911 (98%)** plus the costs of raising funds, totalling **£54,513 (2%)**.

At the end of 2022, the CPA's unrestricted reserves amounted to **£3,196,305** with free reserves, after deducting the value of tangible assets, amounting to **£3,157,356** which is in excess of the target in the reserves policy. However, the war in Ukraine and other macro-economic factors created significant market uncertainty on the CPA's investment portfolios during the year resulting in losses for the year of **£1,107,303**.

In addition to the General Reserves, the Working Capital Trust Fund and the Conference Assistance Trust Fund (managed by Trustees under separate Trust Deeds) had total funds of **£7,305,976**. Income from each Trust Fund is used for the benefit of the Members in support of the wider objectives of the Association.

**Trustees:** The CPA is governed by a Board of Trustees, working through the CPA Executive Committee, who are responsible for the annual financial statements in accordance with applicable law and United Kingdom Accounting Standards. The law applicable to charities in England and Wales, requires the Trustees to prepare financial statements for each financial year which give a true and fair view of the finances (income and expenditure) for that period. The CPA General Assembly elects new Trustees on the advice of the Regions of the CPA for a three-year period. All Trustees are unpaid. The CPA Headquarters Secretariat organises induction sessions for new Trustees.

**Financial Strategy:** The Trustees agreed on the CPA financial strategy in South Africa in August 2013. Trustees have kept the strategy under review and in particular to ensure that it meets the wider strategic objectives of the CPA. The CPA Strategic Plan for 2022-2025 has further reinforced and informed the existing Financial Strategy.

**Investment Policy:** The CPA has investments in two trust funds under the guidance and supervision of the funds' Trustees. Under the trust deeds, the funds' Trustees are mandated as the CPA Secretary-General, the Association's Treasurer and another member of the CPA who is not a member of the CPA Executive Committee. The purposes of these funds are to promote knowledge and education about the constitutional Legislatures within a parliamentary democratic framework, arrange study group meetings, seminars and conferences, and provide facilities for the exchange of visits between Members of CPA Branches.

The CPA Executive Committee approved this annual report on 19 April 2023 with the financial statements signed on behalf of the CPA Executive Committee by Hon. Ian Liddell-Grainger, MP, Chairperson of the CPA Executive Committee and Stephen Twigg, CPA Secretary-General. An Independent Auditor’s Report was conducted by Buzzacott LLP and presented to the Trustees of the CPA (CPA Executive Committee).
A copy of the 2022 financial statement and accounts for the CPA Headquarters is available on the CPA website www.cpahq.org or by request via email to finance@cpahq.org.

Professional Advisers

- **External Auditors** - Buzzacott LLP, 130 Wood Street, London, EC2V 6DL, United Kingdom E: enquiries@buzzacott.co.uk
- **Internal Auditors** - Sayer Vincent LLP, Invicta House, 108-114 Golden Lane, London EC1Y 0TL, United Kingdom
- **Bank** - National Westminster Bank plc, Victoria Branch, 169 Victoria Street, London SW1E 5NA, United Kingdom
- **Investment Managers** - Close Brothers Asset Management, 10 Exchange Square, Primrose Street, London, EC2AR 2BY, United Kingdom
- **Legal Advisers** - Bates Wells & Braithwaite London LLP, 10 Queen Street Place, London, EC4R 1BE, United Kingdom

Trustees of CPA Trust Funds

- Hon. Shri Anurag Sharma, MP, Lok Sabha, Parliament of India CPA Treasurer (from August 2022)
- Deputy Lyndon Trott Guernsey States Assembly Trustee (appointed August 2020)
- Stephen Twigg CPA Secretary-General (appointed August 2020)
Appendix: CPA Officers and Executive Committee Members in 2022

Patron and Vice-Patron

Patron: Her Majesty Queen Elizabeth II, Head of the Commonwealth (until 8 September 2022)
Vice-Patron (2022): Her Excellency Rt Hon. Mary Simon, Governor-General of Canada

Executive Committee Members

The following were Members of the CPA Executive Committee as at 31 December 2022:

Officers:

- CPA President: Rt Hon. Alban Bagbin, MP, Speaker of the Parliament of Ghana, 2022 - to date
- CPA Vice-President: Hon. Matthew Mason-Cox, MLC, President of the New South Wales Legislative Council, 2022 - to date
- Chairperson of the CPA Executive Committee: Hon. Ian Liddell-Grainger, MP, United Kingdom 2022 - to date (Acting from April 2021)
- Treasurer: Shri Anurag Sharma, MP, Lok Sabha, India Union, 2022 - to date
- Commonwealth Women Parliamentarians (CWP) Chairperson: Hon. Dr Zainab Gimba, MP, Nigeria, 2022 - to date
- CPA Small Branches Chairperson: Joy Burch, MLA, Speaker of the Legislative Assembly of Australian Capital Territory, 2022 - to date (Acting from February 2021)
- Commonwealth Parliamentarians with Disabilities (CPwD) Chairperson: Hon. Laura Kanushu Opori, MP, Uganda, 2022 - to date

Regional Representatives:

CPA Africa Region
- Hon. Dr Makali Mulu, MP, Kenya, 2017 – to date*
- Vacant position, 2017 - to date*
- Hon. Osei Kyei Mensah Bonsu, MP, Ghana, 2019 - to date*
- Rt Hon. Dr Abass Bundu, MP, Speaker, Sierra Leone, 2019 - to date*
- Hon. Solomon Lechesa Tsenoli, MP, Deputy Speaker, South Africa – 2022 – to date
- Hon. Raymond Nkhata, MP, Malawi, 2022 - to date

CPA Asia Region
- Hon. Dr Lal Chand Ukrani, MPA, Sindh, 2017 – to date*
- Hon. Mahinda Yapa Abeywardana, MP, Speaker, Sri Lanka, 2019 - to date*
- Hon. Kazi Nabil Ahmed, MP, Bangladesh 2022 - to date

CPA Australia Region
- Vacant position, 2017 - to date
- Senator Hon. Sue Lines, Senate President, Australia, 2019 to date (term started by another Member)
- Hon. Mark Shelton, MP, Speaker, Tasmania, 2022 - to date

CPA British Islands and Mediterranean Region
- Hon. Leona Roberts, MLA, Falkland Islands, 2017 – to date*
- Hon. Chris Elmore, MP, United Kingdom, 2019 - to date* (term started by another Member)
- Hon. Stuart McMillan, MSP, Scotland, 2022 – to date

CPA Canada Region
- Hon. Randy Weekes, MLA, Speaker, Saskatchewan, 2017 – to date* (term started by another Member)
- Hon. Terry Duguid, MP, Canada Federal, 2019 - to date* (term started by another Member)
- Hon. Ted Arnott, MPP, Speaker, Ontario, 2022 - to date

CPA Caribbean, Americas and the Atlantic Region
- Hon. Arthur Holder, Speaker, Barbados, 2017 – to date* (term started by another Member)
- Hon. Claudius J. Francis, MP, Speaker, Saint Lucia, 2019 - to date* (term started by another Member)
- Hon. Gordon J. Burton, MHA, Speaker, Turks and Caicos, 2019 - to date* (term started by another Member)

CPA India Region
- Shri Biswajit Daimary, MLA, Speaker, Assam, 2017 – to date* (term started by another Member)
- Vacant position, India Union, 2019 - to date*
- Smt. Ritu Khanduri Bhusan, MLA, Speaker, Uttarakhand, 2022 - to date

CPA Pacific Region
- Hon. Therese Kaetavara, MHR, Deputy Speaker, Bougainville, 2017 - to date* (term started by another Member)
- Rt Hon. Ratu Naqama Lalabalavu, MP, Speaker, Fiji, 2019 - to date* (term started by another Member)
- Hon. Gerry Brownlee, MP, New Zealand, 2022 – to date

CPA South-East Asia Region
- Hon. Mr Lim Biow Chuan, MP, Deputy Speaker, Singapore, 2017 – to date* (term started by another Member)
- Vacant position, Malaysia, 2019 - to date*
- Hon. Dato’ Law Choo Kiang, MLA, Speaker, Penang, 2022 - to date

* The names of the Members serving on the CPA Executive Committee are listed as at 31 December 2021. Some Members’ terms were extended in 2022 as no General Assembly was held in 2018, 2020 and 2021.
Former Officers and Former Members of the Executive Committee (Regional Representatives) during 2022

The following includes those who served during the year, but their term had ended when the Annual Report was approved:

• CPA President (2019-2022): Hon. Anthony Rota, MP, Speaker of the House of Commons, Canada Federal
• Commonwealth Women Parliamentarians Chairperson (2029-2022): Hon. Shandana Gulzar Khan, MNA, National Assembly of Pakistan
• Hon. Dr Christopher Kalila Kalila, MP, Zambia (2016-2022)
• Rt Hon. Sephiri Enoch Motanyane, MP, Speaker, Lesotho (2016-2022)

Africa Region
• Hon. Dr Fehmida Mirza, MP, Pakistan (2016-2022)

Asia Region
• Hon. Jonathan O’Dea, MLA, Speaker, New South Wales (2019-2022)
• Hon. Bruce Atkinson, MLC, Victoria (2017-2022)
• Senator Hon. Slade Brockman, Senate President, Australia (2020-2022)

Australia Region
• Hon. Maryse Gaudreault, MNA, Vice-President, Québec (2021-2022)
• Shri Premchand Aggarwal, MLA, Speaker, Uttarakhand (2017-2022)

British Islands and Mediterranean Region
• Hon. Julie Elliott, MP, United Kingdom (2021-2022)

Canada Region
• Hon. Maryse Gaudreault, MNA, Vice-President, Québec (2021-2022)

India Region
• Rt Hon. Ratu Epeli Nailatikau, MP, Speaker, Fiji (2019-2022)
• Hon. Suhaizan Kayat, MLA, Speaker, Johor (2018-2022)

Pacific Region
• Hon. Datuk Wira Dr Mohd Hatta Md Ramli, MP, Malaysia (2019-2022)

South-East Asia Region
• Hon. Shandana Gulzar Khan, MNA, National Assembly of Pakistan