STANDING ORDERS OF THE HOUSE OF REPRESENTATIVES

16th March, 1962


1. The title of this Order is Standing Orders of the House of Representatives.

2. The Standing Orders of the House of Representatives established by the Malta (Constitution) Letters Patent, 1947, as in force on the first day of January, 1958, as amended from time to time, are reproduced in the Schedule hereto.

SCHEDULE

(Article 2)

STANDING ORDERS OF THE HOUSE OF REPRESENTATIVES

Issued pursuant to the provisions of article 7 (3) of the Malta Independence Order, 1964.

1. (1) In these Standing Orders, unless the context otherwise requires -

"the Chairman of Committees" means the Deputy Speaker acting in that capacity;

"the Consolidated Fund" means the Consolidated Revenue Fund established by article 105 of the Constitution;

"the Constitution" means the Constitution of Malta;

"the Deputy Chairman" means the Deputy Chairman of Committees appointed pursuant to standing order 154;

"the Deputy Speaker" means the Deputy Speaker and Chairman of Committees of the House;

"dilatory motion" means a motion for the Adjournment of the House or of the debate or in committee that the Chairman do report progress or do leave the Chair;

"the Gazette" means the Malta Government Gazette;
"the House" means the House of Representatives established by article 52 of the Constitution;

"the Leader of the House" means the Minister responsible for parliamentary affairs;

"Malta" has the same meaning as is assigned to it by article 124 of the Constitution;

"member" means a member of the House;

"Minister" means a member appointed as such pursuant to the provisions of article 81 of the Constitution;

"motion" includes amendment;

"session" means the sittings of the House commencing when the House first meets after being constituted under the Constitution, or after its prorogation or dissolution at any time, and terminating when the House is prorogued or is dissolved without having been prorogued;

"sitting" means a period during which the House is sitting continuously without Adjournment and includes any period during which the House is in committee;

"the Speaker" means the Speaker of the House;

"the Whip" means that member appointed by his Parliamentary Group to perform the duties of Whip on behalf of the Group.

(2) Where a certain number of days’ notice is required in order to permit any business to be transacted, in computing that number, Sundays and public holidays shall not be included and the day on which the notice is given shall be counted but not the day on which the business is to be transacted.

I. Proceedings on the Opening of a new Parliament or Session

2. On the first day of the meeting of a new Parliament for the despatch of business pursuant to the President of Malta’s Proclamation, members having met at the time and place appointed, the Clerk of the House shall read the Proclamation summoning Parliament.

3. When the House first meets after any general election and before it proceeds to the despatch of any other business it shall elect a person to be the Speaker of the House; and, if the office of Speaker falls vacant at any time before the next dissolution of Parliament, the House shall, as soon as practicable, elect another person to that office.

4. When the House first meets after any general election and before it proceeds to the despatch of any other business except the election of the Speaker, the House shall elect a member of the House who is not a Minister or a Parliamentary Secretary to be the Deputy Speaker of the House; and, if the office of Deputy Speaker falls vacant at any time before the next dissolution of Parliament, the House shall, as soon as convenient, elect another member to the office.
5. No member of the House shall be permitted to take part in the proceedings of the House (other than proceedings necessary for the purposes of article 69 of the Constitution) until he has made before the House an oath or affirmation of allegiance in the form set out in the Third Schedule to the Constitution:

Provided that the election of the Speaker and Deputy Speaker may take place before the members of the House have made such oath or affirmation.

6. (1) A Minister shall then inform the House at what time and place the President of Malta shall call the House together; and the sitting shall without question put be suspended until that time.

(2) Upon the sitting being resumed the President of Malta will declare to the House the reasons for which it has been summoned.

7. (1) Notice of motion for an Address to the President of Malta in reply to His Excellency’s speech shall then be given, and the motion shall be placed on the orders of the day for the next sitting.

(2) Not less than two days’ notice shall be given of any amendment to the Address in Reply.

(3) The debate on the Address in Reply, together with any amendment thereon, shall be limited to three full sitting days, the debate on each of such days terminating at 9 p.m. If a speech be not concluded at 9 p.m., it shall be within the discretion of the Speaker to permit the member speaking to complete his speech, notwithstanding that the hour of 9 p.m. has arrived.

Unless the business has been sooner concluded, at 9 p.m., on the last of the days allotted, the Speaker shall, without any further amendment or debate, put forthwith the question on each amendment proposed, if any, and finally shall put the question for the adoption of the Address:

Provided that, on any of the days so allotted, formal business, the first reading of bills, or the asking and answering of questions may be taken up to 6 p.m. After 9 p.m., other business may be proceeded with as usual:

Provided further that until the Address in Reply is disposed of, no private business shall intervene.

Business under consideration at 6 p.m. on any of such allotted days shall be adjourned to another sitting day, unless disposed of after 9 p.m.

Nothing in the foregoing provisions shall be construed to prevent the interruption of the debate on the Address in Reply by the passage of any financial business; provided always that the time as above allotted for the consideration of the Address in Reply shall in no case be curtailed.

II. Sittings, Quorum, Adjournment and Closure

8. (1) Unless the House otherwise orders, the House shall meet at 5 p.m., on Monday and Thursday in each week (except
upon public holidays) and on such other days and at such other
hour as the House may from time to time determine, or as the
Speaker may upon grounds of urgency appoint.

(2) Subject to the provisions of standing order 7 (3) private
members’ business shall have precedence over Government
business on every alternate Thursday upon which the House sits.

9. The hour appointed for the interruption of business shall be
9 p.m. unless the House has otherwise ordered.

10. (1) Any opposed business not disposed of at the time for
interruption of business shall stand over until the next sitting or
until such other sitting day as the member in charge thereof may
appoint. If any dilatory motion has been proposed at that time, it
shall lapse without question put. If the House has been in
Committee the Chairman shall leave the Chair and make his report
to the House.

(2) Provided always that on the interruption of business the
closure may be moved; and, if moved, or if proceedings under the
closure are in progress, the Speaker or the Chairman shall not leave
the Chair until the questions consequent thereon, and on any further
motion as provided in standing order 16 (closure of debate) have
been decided.

(3) No opposed business shall be transacted after the hour
appointed for the interruption of business.

(4) At the hour appointed for interruption of business or so
soon thereafter as the business permitted under the foregoing
provisions of this standing order has been disposed of, the
Adjournment of the House shall be moved, and if the House is still
sitting at the expiration of half an hour after the interruption of
business, the Speaker shall adjourn the House without putting any
question.

11. (1) A quorum of the House shall consist of fifteen
members besides the person presiding at the sitting.

(2) If at any sitting of the House any member who is present
draws the attention of the person presiding at the sitting to the
absence of a quorum and, after an interval of five minutes, the
person presiding at the sitting ascertains that a quorum of the
House is still not present, the House shall be adjourned without
question put until the next sitting day.

12. In case the House, from any cause whatever, shall fail to
meet upon any day appointed for its meeting, it shall thereupon
stand adjourned until the next sitting day.

13. (1) No motion for the Adjournment of the House on a
definite matter of urgent public importance shall be made unless a
member at the commencement of business (i.e., after questions and
before motions or orders of the day, as the case may be) rises in his
place and states that he asks leave to move the Adjournment of the
House for the purpose of discussing a definite matter of urgent
public importance, whereupon he shall state the matter and deliver
to the Speaker a written statement of the subject to be discussed.

(2) The Speaker shall thereupon desire the members who support the motion to rise in their places, and if not less than ten rise accordingly, the motion stands over until 7 p.m. on the same day. If, however, fewer than ten and not less than five have so risen, the member may, if he thinks fit, claim a division upon question put forthwith and decided without amendment or debate, to determine whether such motion may be made.

(3) No motion for Adjournment under this standing order may be made during any debate.

(4) No discussion may be raised by this means upon matters under notice for discussion or standing as an order of the day or upon a matter of privilege, or upon a matter which cannot be debated save upon a specific motion.

(5) No motion may be moved under this standing order on a day allotted for the business of supply.

(6) No second motion under this standing order may be moved on any day.

14. When a motion is made for the Adjournment of a debate or of the House during a debate, or that the Chairman of a Committee do report progress or do leave the Chair, the debate thereupon shall be confined to the matter of such motion and no member having moved or seconded any such motion shall be entitled to move or second any similar motion during the same debate.

15. If the Speaker or the Chairman of a Committee of the whole House, shall be of the opinion that a motion for the Adjournment of a debate, or of the sitting during any debate, or that the chairman do report progress or do leave the Chair is an abuse of the rules of the House, he may forthwith put the question thereupon from the Chair or he may decline to accept such motion.

16. (1) After a question has been proposed and debated for not less than an hour a member may claim to move "That the question be now put", and, unless it shall appear to the Chair that such motion is an abuse of the rules of the House, or an infringement of the rights of the minority, the question "That the question be now put" shall be put forthwith and decided without amendment or debate.

(2) When the motion "That the question be now put" has been carried, and the question consequent thereon has been decided, any further motion may be made (the assent of the Chair as aforesaid not having been withheld) which may be requisite to bring to a decision any question already proposed from the Chair; and also if a clause be then under consideration, a motion may be made (the assent of the Chair, as aforesaid, not having been withheld), that the question that certain words of the clause defined in the motion stand part of the clause or that the clause stand part of, or be added to, the bill, be now put. Such motions shall be put forthwith, and decided without amendment or debate.

(3) Provided always that this rule shall not be put in force -
(a) in the House, unless the Speaker or the Deputy Speaker is in the Chair; or

(b) in Committee of the whole House unless the Chairman or Deputy Chairman is in the Chair.

III. Arrangement of Business of the House

17. Unless the House otherwise directs and subject to the provisions of standing order 8 (2) relating to the reservation of time for private members’ business, the business of each sitting shall be transacted in the following order:

1. Prayers.
2. Minutes.
3. Oath of Allegiance of new members.
4. Petitions.
5. Questions.
6. Presentation of papers and of reports from standing committees and select committees.
7. Request for leave to make a motion under standing order 13.
8. Motions in the name of a Minister relating to the business of the House.
9. Motions for the appointment of standing committees and select committees and for the nomination of members to serve thereon.
10. Ministerial Statements
11. Motions for leave to introduce bills.
12. Orders of the day and notices of motions.

18. At the time fixed for the commencement of public business, on days on which orders have precedence over notices of motions, and after notices of motions have been disposed of on all other days, the Speaker shall direct the Clerk of the House to read the orders of the day without any question being put.

An order of the day is a stage of a bill or any motion which has been set down for any particular day in pursuance of an order of the House.

19. On days reserved for Government business the Government may arrange such business, whether orders of the day or notices of motions, in such order as it may think fit.

20. Except by leave of the House, to be decided without amendment or debate, the orders of the day shall be disposed of in the order in which they stand upon the paper.

21. (1) Save as otherwise provided in the Constitution, all questions proposed for decision in the House shall be determined by a majority of the votes of the members present and voting.

(2) The Speaker shall not have an original vote, but, if upon
any question before the House the votes are equally divided, he
shall have and exercise a casting vote.

(3) Any other person shall, when presiding in the House, retain
his original vote as a member and, if upon any question before the
House the votes are equally divided, shall also have and exercise a
casting vote.

22. Notice of a question or motion shall be given by delivering
a copy thereof to the Clerk of the House. Such copy shall be fairly
written, and shall bear the signature of the member who will bring
it on. At least three days’ notice shall be given for a question or for
a motion.

23. When the House is prorogued, notices of motion or other
business which any member shall intend to bring before the House
at the next ensuing session thereof, may be delivered or transmitted
by such member to the Clerk for publication as hereinafter
mentioned.

24. Any notice which contains unbecoming expressions or
offends against any standing order of the House may be amended or
disallowed by the Speaker before it appears on the order paper.

25. No motion shall be proposed which is the same in
substance as any motion which during the current session has been
resolved in the affirmative or negative.

26. (1) Questions may be put at the commencement of public
business to any Minister relating to public affairs or to any other
member relating to any business of the House for which such
Minister or member is responsible.

(2) No question shall be taken after one hour has elapsed from
the time appointed for the commencement of the sitting:

Provided that no question shall be taken after 6 p.m.

27. The proper object of a question shall be to obtain
information on a matter of fact within the special cognizance of the
member to whom it is addressed.

The right to ask questions shall be governed by the following
rules:

(1) a question shall not publish any name or statement not
strictly necessary to make the question intelligible;

(2) if a question contains a statement, the member asking
it shall make himself responsible for the accuracy of
the statement;

(3) a question shall not contain any argument, opinion,
inference, imputation, epithet or ironical expression;

(4) a question shall not be asked about proceedings in a
committee which have not been placed before the
House by a report from the committee;

(5) a question shall not ask for an expression of opinion or
for the solution of an abstract legal question or of a
hypothetical proposition;
(6) a question shall not be asked as to the character or conduct of any person except in his official or public capacity;

(7) a question reflecting on the character or conduct of any person whose conduct can only be challenged on a substantive motion shall not be asked;

(8) a question making or implying a charge of a personal character shall be disallowed;

(9) a question fully answered cannot be asked again.

28. Any member desiring an oral answer to his question shall distinguish it by an asterisk.

29. Not more than six questions for oral answer shall be given notice of by the same member for the same day:

Provided that any questions left unanswered through no fault of the questioning member shall not debar the same member from giving notice of six other questions for the same day to which the unanswered questions shall have been postponed.

30. A question shall be asked by the member in whose name it stands or by some member deputed on his behalf.

31. When the time for asking questions arrives the Speaker shall call successively each member in whose name a question appears on the notice paper. The member so called shall rise in his place and ask the question by referring thereto by its number on the notice paper.

32. If any member does not distinguish his question by an asterisk, or if he or any other member deputed by him is not present to ask it or if it is not reached by the time appointed in standing order 26 (2) the member to whom it is addressed shall cause a written answer to be delivered to the member in whose name the question stands and such answer shall be printed in the official report of the parliamentary debates, unless the member in whose name the question stands shall have signified his desire to postpone the question.

33. A member may, if so authorised by another member not then present, postpone or move a motion or an order of the day in the absence of the member in charge thereof.

34. (1) No motion shall be moved on the same day on which the notice is given except as provided by standing order 13.

(2) A motion shall be considered as withdrawn if it is not moved within one month from the day on which the notice was given, unless the notice be renewed.

35. Every motion requires notice unless it falls within one of the following excepted cases:

(1) a motion by way of amendment to a question already proposed from the Chair;

(2) a motion for the Adjournment of the House or of the
debate, or that the question be put or be not now put or a motion in committee to report progress or that the Chairman leave the Chair;

(3) a motion raising a question of privilege;

(4) a motion for discharging a member from attendance on a committee;

(5) certain motions of a formal or uncontentious character, namely:-

(a) for the postponement, revival or discharge of an order of the day;

(b) for the appointment of a committee of the whole House on a future day; and

(c) for the consideration of a message from the President of Malta;

(6) cases in which objection is not taken by any member:

Provided that the Speaker or the chairman of committees may refuse to accept a substantive motion of which notice has not been given:

Provided also that the terms of a substantive motion of which notice has not been given shall be handed to the Clerk of the House in writing signed by the proposer before it is moved.

36. A motion on a matter of privilege arising during the sitting of the House is entitled to precedence over all other business.

A motion on a matter of privilege not arising during the sittings of the House shall be made on the earliest opportunity and may be made before the commencement of public business.

37. A motion in Committee or an order of the day or a motion of a formal character does not require a seconder.

38. If a member be not in his place when the motion which stands in his name is called on, or should he fail to rise and move the same when called upon by the Speaker, the same shall lapse, unless some other member duly authorised by him moves it in his stead.

39. A member who has made an amendment or a motion may withdraw the same by leave of the House to be decided without amendment or debate. When an amendment has been proposed to a motion, the original motion cannot be withdrawn until the amendment has been first disposed of.

40. A motion which has been withdrawn by leave of the House or is to be considered as withdrawn under standing order 34 (2) may be made again during the current session on notice given.

41. A motion may be superseded by -

(a) a motion "That the House do now adjourn";

(b) the previous question, that is to say a motion "That that question be not now put"; and

(c) a motion "That the House do proceed to the orders of
the day":

Provided that the previous question cannot be moved in any committee, or on any amendment, or on a motion relating to the transaction of public business or the meeting of the House; provided also that if the previous question be resolved in the negative the original question shall be put forthwith without any amendment or debate.

42. The debate upon a question interrupted or superseded whether in the House, or in Committee of the whole House, may be revived, and the motion or order returned to the notice paper for a future day on motion upon notice.

43. (1) When a motion has been made, and, if necessary seconded, the Speaker or the Chairman proposes the question for consideration, and, after debate (if any), puts it for the decision of the House or the Committee.

(2) If a motion embodies two or more separate propositions, those propositions may be proposed or put by the Speaker or the Chairman as separate questions.

44. In respect of any motion or in respect of any bill under consideration in committee the Speaker or the Chairman of Committees shall have power to select the amendments or new clauses to be proposed, and may call upon any member who has given notice of an amendment to give such explanation of the subject of the amendment as may enable him to form a judgment upon it.

IV. Order in the House

45. Every member desiring to speak shall rise in his place and address himself to the Speaker or the Chairman as the case may be.

46. When a member rises to speak he shall be called by the Speaker or the Chairman as the case may be, and if more than one member rise at the same time the member who is so called shall be entitled to speak. Members, whilst speaking, shall address themselves to the Chair.

47. A member shall not read his speech, but may refresh his memory by reference to notes.

48. Debate must be relevant to the matter or question before the House or the Committee and, where more than one question has been proposed, the debate must be relevant to the last question proposed until it has been disposed of:

Provided that a member may rise to speak on a point of order, or on a question of privilege suddenly arising.

49. No member shall speak for more than forty minutes at a time in any debate in the House except on a direct motion of want of confidence, when a member shall be at liberty to speak for one hour:

Provided that this rule shall not apply to a Minister
delivering the Financial Statements, or to the Leader of the Opposition or any member deputed by him to speak first in reply to such a statement, who shall each be at liberty to speak for one hour and a half:

Provided also that this rule shall not apply to a member moving the second reading of a bill, or to the Prime Minister or to the Leader of the Opposition or any member deputed by them respectively to speak first in reply to such motion, who shall each be at liberty to speak for one hour and a half:

Provided also that the speech in reply, when such reply is permitted, of a member who has moved a motion shall not exceed half an hour:

Provided further that with the consent of the House, to be determined without debate, a member may be heard for a further period not exceeding thirty minutes:

Provided however that nothing in the foregoing provisions shall be construed to suspend any of the Standing Orders of the House relative to the closure or irrelevance and repetition.

50. With the permission of the Speaker, a member may explain matters of a personal nature, although there be no question before the House, but such matters may not be debated and he must confine himself strictly to the vindication of his own conduct.

51. A member who has moved or seconded a motion (except a motion for Adjournment or an amendment) before the House without speaking to it, may address the House upon the subject of such motion at any subsequent period of the debate.

52. Except in Committee, or in exercise of a right of reply, a member may not speak more than once to the same question.

53. A right of reply is only allowed to a member who has moved a substantive motion, not including an amendment to such a motion, or who has moved an order of the day, or who has presented the Financial Statement.

No member shall speak after the reply of the mover of a motion.

54. No member may speak on a question after it has been fully put, that is to say, after the Speaker or the Chairman has collected the voices both of the Ayes and the Noes thereon.

55. No member shall speak against or reflect upon any vote of the House except for the purpose of moving that such vote be rescinded on due notice.

56. Whenever the Speaker or the Chairman rises during a debate, any member then speaking or offering to speak shall sit down, and the member shall be silent so that the Speaker or the Chairman, as the case may be, may be heard without interruption.

57. The Speaker or the Chairman after having called the attention of the House or of the Committee to the conduct of a member who persists in irrelevance or tedious repetition, either of
Motion that member be not heard, etc.

58. A motion may, however, be made that a member who has risen "be now heard"; or that a member who is speaking "be not heard" or "be not further heard".

This motion if accepted by the Speaker or the Chairman of Committee shall be put forthwith and decided without amendment or debate.

Use of President of Malta's name forbidden. Amended by: L.N. 46 of 1965.

59. No member shall use the name of the President of Malta or that of the Acting President of Malta disrespectfully in debates, nor for the purpose of influencing the House in its deliberations.

Offensive words against the House or a member.

60. No member shall use offensive or unbecoming words against the character or proceedings of the House or in reference to any member thereof. No bad motive shall be attributed to any member.

Members not retracting, how dealt with.

61. Any member, having used objectionable words and not retracting the same, or offering apologies for the use thereof, to the satisfaction of the House, shall be censured or otherwise dealt with as the House may think fit, and any member called to order shall sit down unless permitted to explain.

Proceedings upon questions of order.

62. Upon a question of order being raised in the House, the member called to order shall resume his seat and after the question of order has been stated to the Speaker by the member rising to the question of order, the Speaker shall give his ruling thereon and such ruling shall not be questioned during that sitting; provided that it shall be competent for any member by motion made after notice and within two days of the giving of such ruling, to move that such ruling of the Speaker be reviewed and reported upon by the House; such report shall be entered in the minutes of the proceedings of the House.

Disorderly conduct in House, how dealt with.

63. (1) The Speaker or the Chairman may order any member whose conduct is grossly disorderly to withdraw immediately from the House during the remainder of that day’s sitting; and the Serjeant-at-Arms or other officer authorised by the Speaker shall act on such orders as he may receive from the Chair in pursuance of this standing order.

(2) If however on any occasion the Speaker or the Chairman deems that the powers conferred under this standing order are inadequate to deal with the offence, he may in accordance with the next following standing order name such member; or he may call on the House to adjudge upon his conduct. Before the House adjudges on the conduct of a member he may be allowed to make a brief statement of the grounds on which he relies to exculpate himself.

(3) Members ordered to withdraw in pursuance of this standing order, or who are suspended from the service of the House in pursuance of the next following standing order, shall forthwith withdraw from the precincts of the House.
64. (1) Whenever any member shall have been named by the Speaker or the Chairman immediately after the commission of the offence of disregarding the authority of the Chair or of abusing the rules of the House by persistently and wilfully obstructing the business of the House or otherwise, then, if the offence has been committed by such member in the House, the Speaker shall forthwith put the question, on a motion being made, no amendment, Adjournment or debate being allowed, "That such member (naming him) be suspended from the service of the House"; and if the offence has been committed in a committee of the whole House, the chairman shall forthwith suspend the proceedings of the committee and report the circumstances to the House; and the Speaker shall thereupon put the same question on a motion being made, without amendment, adjournment or debate, as if the offence had been committed in the House itself. If any member be suspended under this order, his suspension on the first occasion shall continue for a week, on the second occasion for a fortnight and on the third or any subsequent occasion for one month.

(2) Provided that on receiving from the member so suspended a written and approved expression of regret, to be entered in the minutes of the proceedings of the House, the Speaker shall lay the same before the House and on motion made forthwith put the question for the discharge of the order of suspension without amendment or adjournment, whereupon, if the question passes in the affirmative, the order shall be discharged and the member re-admitted; provided always that suspension from the service of the House shall not exempt the member so suspended from serving on any standing committee or select committee to sit on which he may have been appointed previous to his suspension; provided also that not more than one member shall be named at the same time, unless several members, present together, have jointly disregarded the authority of the Chair.

65. Every member against whom any charge has been made having been heard in his place, shall withdraw while such charge is under debate.

66. Any member who shall wilfully disobey any lawful order of the House, and any member who shall wilfully or vexatiously interrupt the orderly conduct of business of the House shall be guilty of contempt.

67. Any member guilty of contempt as contemplated in the preceding standing order may be ordered by the House to quit immediately the Chamber and may be prohibited from entering it during the whole sitting. The Serjeant-at-Arms or other officer authorised by the Speaker, shall act on such orders as he may receive from the House, in pursuance of this standing order.

68. In the case of great disorder arising in the House the Speaker may, if he thinks it necessary to do so, adjourn the House without question put or suspend any sitting for a time to be named by him.
V. Financial Business

69. Except on the recommendation of the President of Malta signified by a Minister, the House shall not -

(a) proceed upon any bill (including any amendment to a bill) that, in the opinion of the person presiding in the House, makes provision for imposing or increasing any tax, for imposing or increasing any charge on the revenues or other funds of Malta, or for altering any such charge otherwise than by reducing it, or for compounding or remitting any debt due to Malta;

(b) proceed upon any motion (including any amendment to a motion) the effect of which, in the opinion of the person residing in the House, would be to make provision for any of the purposes aforesaid; and

(c) receive any petition which, in the opinion of the person presiding in the House, requests that provision be made for any of the purposes aforesaid.

President of Malta's recommendation, how communicated.

70. Every recommendation by the President of Malta shall be communicated by a Minister in the following terms: "His Excellency the President of Malta, having been informed of the subject matter of the proposed bill (or vote or resolution) recommends it to the consideration of the House", and the same shall be so entered in the minutes of the proceedings of the House.

VI - Financial Business - Supply

71. (1) On the occasion of a motion that the House do resolve itself into a Committee of Supply for the consideration of the General Estimates or of any Supplementary Estimate (whether consisting of one or more heads) redress of grievances may be considered and general discussion of the policy of the Government may take place and amendments may be moved to the formal question that the Speaker should leave the Chair.

(2) On all other occasions whenever the Committee of Supply stands as an order of the day for the continuation of the discussion of an estimate, the Speaker shall leave the Chair without question put and the House shall forthwith resolve itself into a committee of supply to consider such estimate.

(3) (a) On the day the General Estimates are laid on the Table, the Minister in charge shall make his Financial Statement and move that the House do consider the Estimates in Committee of Supply.

The debate shall then be adjourned for not less than a week.

(b) The debate on the motion to go into Committee of Supply shall not exceed two days (not including the day on which the Financial Statement is delivered).

(c) Not more than seven sittings shall be allotted for the consideration of the General Estimates in Committee of Supply.
The days so allotted shall not include any day on which the business of supply does not stand as the first order of the day.

On motion made after notice, to be decided without amendment or debate, additional time, not exceeding three days, may be allotted for the business of supply.

(d) On the days allotted for the business of Supply no motion (other than formal motions) shall be taken until after the consideration of Supply, and no motions under standing order 13 shall be entertained.

(e) On the days allotted for the business of Supply, at 9 p.m. the Chairman shall leave the Chair without question put, and make his report to the House; provided that if a question on any vote is then being decided, by division, or a motion of closure has been moved on any question, the Chairman shall not leave the Chair till such division has been taken or the motion of closure and any subsequent questions that may arise thereon have been decided.

(f) At 9 p.m. on the last of the days so allotted, the Chairman shall forthwith put the question then under consideration and shall then proceed to put the question on the remaining votes of the Estimates one by one, all such questions to be decided without amendment or debate. He shall then leave the Chair, without question put, and make his report to the House.

72. When a motion is made in Committee of Supply to omit or reduce any item of a vote, the question is proposed from the Chair for omitting or reducing that item accordingly, and members shall speak to that question only, until it has been disposed of; but in the debate reference may be made to other items in the Estimates in order to explain or illustrate the question under discussion.

73. When more than one reduction is moved in any vote, or item of a vote, the question shall first be proposed from the Chair on the largest reduction.

74. When several motions are offered they shall be taken in the order in which the items to which they relate appear in the printed estimates.

75. After a question has been proposed from the Chair for omitting or reducing any item, no motion shall be made or debate allowed upon any preceding item.

76. When it has been proposed to omit or reduce items in a vote, the question shall be afterwards put upon the original vote, or upon the reduced vote, as the case may be.

77. The Committee cannot attach a condition or an expression of opinion to a vote nor alter its destination.

78. It shall be in order, at any time during the discussion of a vote or item in a vote, to move the postponement of such vote,
provided such postponement be only until the remainder of the
votes of the Estimates in question shall have been disposed of.

79. An amendment including more than one item cannot be
proposed by way of reduction of an item, but must be moved as a
reduction of the whole vote.

80. When an item or vote has been disposed of, it shall not be
competent again to debate the same on a new or subsequent item
then under consideration, except for the purpose of explaining or
illustrating the question under discussion.

81. When all the supply grants necessary for the service of the
year have been voted by the Committee of Supply, a resolution is
moved in that committee authorising the Chairman to report
accordingly.

82. On the Speaker resuming the Chair the Chairman shall
report that the Committee has agreed to the estimates with or
without amendment.

A resolution shall then be moved authorising the grant out
of the Consolidated Fund of the money, or the balance of the
money, required, and ordering the Minister of Finance or other
Minister to bring in the Appropriation bill. When such bill is
presented it shall be deemed to have been read a first time and shall
be printed.

VII. Divisions

83. After the Speaker or the Chairman in a Committee of the
whole House shall have declared the result of the putting of any
question, any member who has given his voice with those who are
according to such declaration in the minority, may demand a
division of the House upon that question, whereupon a division
shall without debate take place unless it shall appear to the Chair
that such a demand is unnecessarily claimed.

84. After the lapse of twenty minutes the Speaker or Chairman
thereupon puts the question a second time and declares whether in
his opinion the "Ayes" or the "Noes" have it. If his decision is
challenged and if he thinks that a decision is unnecessarily claimed,
he may take the vote by calling successively upon the members
who support and upon the members who challenge his decision to
rise in their places. He may thereupon either declare the
determination of the House or the committee, or order the division
to proceed whereupon the doors shall be locked:

Provided that the time occupied in taking divisions shall be
added to the time appointed for the interruption of business.

85. A member is not obliged to vote. Votes shall be taken
openly and entered in the minutes of the proceedings of the House.
The Speaker or the Chairman, as the case may be, shall forthwith
declare to the House the result of the division and shall state the
number of the "Ayes" and of the "Noes".
86. In case of confusion or error occurring concerning the numbers reported, the House shall proceed to another division unless the same can be otherwise corrected.

87. If the numbers have been inaccurately reported or an error occurs in the names on the division report, the House on being informed thereof shall order the report to be corrected.

88. No member shall be entitled to vote in any division unless he is present in the House when the question is put for the second time.

89. No member shall be entitled to vote in the House or in committee of the whole House or appointed by the House upon any question in which he has a direct pecuniary interest.

On a motion of which notice has been duly given it shall be lawful for the House to suspend any member who has voted upon any such question from attending its sittings for the rest of the session.

Every member, however, shall be entitled to vote upon any question relating to personal emoluments or parliamentary allowance to which he might be entitled.

VIII. Bills

90. Every law shall be enacted in both the Maltese and the English languages and, if there is any conflict between the Maltese and the English texts of any law, the Maltese text shall prevail.

91. Subject to the provisions of standing order 82 every bill shall be brought in upon motion made and question put "that leave be given to bring in such a bill", unless it be brought up by a committee appointed to draft the same in accordance with a resolution of the House.

92. Should leave be given to bring in any bill, the bill shall be deemed to have been read the first time, and upon a fair copy being given to the Clerk shall be printed.

93. Under no circumstances, except as hereinbelow provided, shall more than one stage of a bill be taken at the same sitting if any member shall object thereto:

Provided that bills of an urgent nature may, by leave of the House, be passed with unusual expedition through their several stages.

94. When a day has been fixed for the second reading of any bill the Clerk of the House shall transmit or deliver to each member of the House a printed copy of such bill and shall also cause it to be published in the Malta Government Gazette if not already so published.

95. (1) Motions may be made to amend the motion for the second reading of a bill by leaving out all or some of the words after "that" and substituting words which state some special reason against the second reading of the bill, or by leaving out "now" and adding at the end of the motion "upon this day six months" or other
(2) Only the principle of a bill, as distinguished from its details, shall be discussed on the motion for second reading, or on any amendment thereto.

96. (1) Saving the provisions of standing orders 71 to 82 and of paragraph (4) hereof, when a bill has been read a second time it shall stand committed to a Committee of the whole House unless the House on a motion which may be moved without notice and which shall be decided without amendment or debate orders it to be referred to a standing or select committee:

Provided that no bill shall be referred to a select or standing committee as aforesaid if that bill provides for the appropriation of funds from the Consolidated Fund or provides that any expenses shall be a charge on the said Fund without the need of any further appropriation other than the provisions thereof.

(2) If the motion made under paragraph (1) of this standing order is not carried, the Speaker shall forthwith declare that the bill stands committed to a committee of the whole House.

(3) The provisions of standing order 120B shall mutatis mutandis apply to the composition and the appointment of members on a standing or select committee appointed on a motion moved in accordance with paragraph (1) of this standing order.

(4) Notwithstanding the provisions of the previous paragraphs of this standing order a motion to commit a bill amending the Constitution or a bill as is referred to in paragraph (a) of article 73 of the Constitution shall not be carried if objection is taken by any member present.

97. On the order of the day being read for the Committee on a bill the Speaker shall leave the Chair without question put, and the House shall thereupon resolve itself into Committee.

98. The Chairman upon seating himself at the Table will proceed to read the number and the marginal note of each clause in succession. The preamble of the bill stands postponed until after the consideration of the clauses and schedules, if any, without question put.

99. It shall be an instruction to all committees of the House to which bills may be committed that they have power to make such amendments therein as they shall think fit, provided they be relevant to the subject matter of the bill; but that if any such amendments shall not be within the title of the bill they do amend the title accordingly, and do report the same specially to the House.

100. The principle of the bill shall not be discussed in Committee but only its details.

101. Upon a new clause being moved in Committee the Clerk of the House shall read the marginal note of the clause and it is then deemed to have been read the first time. The question is then proposed that it be read a second time.

102. If the consideration of a bill in Committee of the whole
House is not completed by the time at which business is required to be interrupted the Chairman shall report progress and ask leave to sit again.

The Chairman may also, on motion made, be ordered to report progress at any previous time.

103. At the close of the proceedings of a Committee of the House on a bill, the Chairman shall be directed to report the bill to the House with or without amendment; and in case such bill shall be reported with amendments the House may order that the bill be forthwith reprinted with all amendments thereto, and that a copy thereof be delivered to every member.

104. When a bill has been reported with or without amendments, it shall be ordered to be read a third time on such day as may be appointed by the House, unless the member in charge thereof shall desire to postpone its consideration or a motion shall be made to recommit the bill either wholly or only in respect of particular provisions or proposed provisions which shall be named by the member responsible in his motion.

If a motion to recommit a bill be opposed the Speaker shall permit a brief explanatory statement of the reasons for such recommittal from the member who moves and from a member who opposes any such motion respectively, and shall without further debate put the question thereon.

105. No amendment not being merely verbal shall be made to any bill on the third reading, but the bill may be recommitted on motion made or the same amendments may be offered as on the second reading (see standing order 95 "Amendments to second reading").

No discussion shall be allowed on the third reading stage of any bill except for proposing verbal amendments.

106. On the order for the first, second and third reading of a bill, the Clerk shall read only the title thereof and no more.

107. When a bill is ultimately passed, or has been rejected, no bill of the same substance shall be introduced again during the current session.

IX. Committees of the Whole House

108. The Deputy Speaker shall be the Chairman of Committees of the whole House. In his absence the Deputy Chairman, or such other member as the House may appoint, shall take the Chair.

109. A Committee of the whole House is appointed by resolution "That this House do now resolve itself into a Committee" except in the cases provided for in standing orders 71(2), 97 and 102.

110. The quorum in Committee of the whole House shall consist of the same number of members as shall be requisite to form a quorum of the House.
## Absence of quorum

111. If objection is taken by any member present or if it shall appear upon a division in Committee of the whole House that a quorum of members is not present, the presiding member shall leave the Chair and the Speaker shall resume the Chair.

### Report of no quorum to Speaker


112. When the Chairman of a Committee of the whole House shall report that fifteen members, exclusive of himself, are not present the Speaker shall resume the Chair and shall, at the expiration of five minutes, count the House, and if fifteen members, exclusive of the Speaker, be not present, he shall adjourn the House, without question first put, till the next sitting day, and the hour of such Adjournment and also the names of the members present shall be entered in the minutes of the proceedings of the House, and if sixteen members, exclusive of the Speaker, be present the House shall again resolve itself into Committee, but if fifteen members, exclusive of the Speaker, be present, the House may proceed with other business.

## Procedure in Committee

113. Except as otherwise provided the rules as to procedure in Committee of the whole House are those which apply to procedure when the Speaker is in the Chair, except that -

1. a motion need not be seconded;
2. the previous question cannot be moved; and
3. a member may speak more than once on the same question.

### Committee may only consider matters referred to it

114. A Committee of the whole House shall only consider such matters as shall have been referred to it by the House.

### Motion to report progress

115. A motion may be made during the proceedings of a Committee of the whole House "That the Chairman do report progress and ask leave to sit again", or "That the Chairman do now leave the Chair", but if the Chairman shall be of the opinion that the motion is an abuse of the rules of the House he may forthwith put the question thereupon from the Chair, or he may decline to propose the question thereupon to the committee.

### Report to the House

116. Subject to the provisions of standing order 103, when all matters referred to a Committee of the whole House shall have been considered, the Chairman shall leave the Chair without question put and shall report the same to the House.

### Report of progress

117. When all such matters have not been considered the Chairman shall report progress and ask leave to sit again.

### Report how brought up

118. Every report from a Committee of the whole House shall be brought up without any question being put.

### In case of disorder Speaker resumes the Chair

119. If any disorder shall arise in Committee of the whole House the Speaker shall resume the Chair without any question being put.

### Speaker to resume the Chair in case of message from President of Malta

120. The Speaker shall also resume the Chair if a message be announced from His Excellency the President of Malta.
X. Committees appointed by the House

Standing Committees

120A. As soon as may be, and in any case not later than one month after the House first meets after any general election, it shall appoint the following standing committees:

(i) The Standing Committee on House Business;
(ii) The Standing Committee on Privileges;
(iii) The Standing Committee on Public Accounts;
(iv) The Standing Committee on Foreign and European Affairs;
(v) The Standing Committee on Social Affairs;
(vi) The Standing Committee on Family Affairs;
(vii) The Standing Committee on Economic and Financial Affairs;
(viii) the Standing Committee on Health; and
(ix) the Standing Committee on Petitions.
(x) The Standing Committee on Gozo Affairs.

120B. (1) In addition to the standing committees listed in standing order 120A, the House may, on motion made after notice, appoint such standing committee as may be necessary for the consideration of bills or other business committed or referred by the House to a standing committee.

(2) A motion as is referred to in paragraph (1) of this standing order shall:

(a) fix the number of members to serve on the standing committee which is to be so composed in such manner as appears practicable to the House as fairly to represent the House in general and the proportion of Government and Opposition members in the House in particular; and

(b) name the chairman who shall preside the standing committee.

(3) Each side of the House shall nominate the members representing it on a standing committee, and shall also nominate alternate members for any members so appointed. The members and alternate members representing the Government side shall be nominated by the Leader of the House while the members and alternate members representing the Opposition side shall be nominated by the Leader of the Opposition. The name of members and alternate members so nominated and appointed by the House shall be recorded in the minutes of the sitting.

(4) Each side of the House may substitute any member or alternate member nominated by it in accordance with paragraph (3) hereof to represent it on a standing committee. Such substitution shall only have effect after the Speaker is notified therewith. The Speaker shall, at the first available opportunity, notify the House,
(5) Government bills referred to a standing committee shall have precedence over the other business of the standing committee and shall unless otherwise ordered by the House, be considered in such order as the Standing Committee on House Business may determine.

120C. (1) Unless otherwise determined by the House, the Standing Committee on House Business, shall have power to:

(a) distribute bills and other business among the standing committees appointed in accordance with the provisions of standing orders 96, 120A and 120B;

(b) (i) determine the number of sittings to be allotted for the consideration of a bill by a standing committee;

(ii) allocate business to each sitting of a standing committee; and

(iii) determine the time when any business, if not previously concluded, shall be concluded by a standing committee; and

(c) consider all matters of procedure and business of the House, and report its opinion thereon to the House from time to time.

(2) A report of all resolutions carried by the Standing Committee on House Business shall be made to the House at the next sitting after a resolution is carried, immediately after question time, and shall be recorded in the minutes of the proceedings of the House.

(3) (a) The Standing Committee on House Business shall be constituted of the Leader of the House, two members nominated by the Prime Minister and two members nominated by the Leader of the Opposition.

(b) Three members in attendance shall constitute a quorum.

(4) Alternate members shall also be appointed for each member of the Standing Committee on House Business and the provisions of paragraph (4) of standing order 120B shall also apply.

(5) The Standing Committee on House Business shall be chaired by the Speaker who shall not vote unless on any question the votes are equally divided, in which case he shall have and exercise a casting vote.

120D. (1) The Standing Committee on Privileges shall have power to consider cases referred to it by the Speaker or by the House and to take such decisions and to make such recommendations as provided in these standing orders and in the House of Representatives (Privileges and Powers) Ordinance or in any law from time to time substituting the said Ordinance.

(2) The standing committee shall be constituted of the Leader
of the House, two members nominated by the Prime Minister and
two members nominated by the Leader of the Opposition.

(3) The provisions of paragraphs (3), (4), and (5) of standing
order 120C shall mutatis mutandis apply to the Standing
Committee on Privileges.

(4) The Standing Committee on Privileges shall, without
prejudice to the provisions of standing order 164, have power and
authority to summon witnesses and order the production of
documents before it. The Standing Committee on Privileges may
request the attendance of the Attorney General or of his
representative, who may also be authorised to participate in the
proceedings, but he shall in no case have a vote thereat.

120E. (1) The Standing Committee on Public Accounts shall
have the power to:

(a) inquire into matters relating to public accounts
referred to it by the House, a Minister or the Auditor
General;

(b) inquire into expenditure as is referred to in articles
103(3) and 104 of the Constitution;

(c) examine the accounts of statutory authorities,
including parastatal organisations, whose accounts are
presented to Parliament;

(d) to request the Auditor General to submit memoranda
on any matter where a request for such submission is
made by at least three members of the standing
committee;

(e) to consider memoranda submitted by the Auditor
General, made upon a request made to him in virtue of
sub-paragraph (d) hereof, or on his own initiative;

(f) examine reports, and related documents, made by the
Auditor General;

(g) report to the House on any accounts, reports or
documents referred in the previous sub-paragraphs
hereof; and

(h) report to the House on any change that it considers
desirable in the form of the accounts, on the manner in
which they are kept, on revenue or expenditure or the
control of money.

(2) The Standing Committee on Public Accounts shall consist
of not more than seven members of whom four shall constitute a
quorum. The members shall be chosen so as fairly to represent the
House in general and the proportion of Government and Opposition
members in particular.

(3) The provisions of paragraphs (3) and (4) of standing order
120B shall apply to the Standing Committee on Public Accounts.

(4) One of the members nominated by the Leader of the
Opposition and so designated by him after consultation with the
Leader of the House shall be appointed Chairman of the Standing
Committee on Public Accounts. The chairman shall have an
original vote but shall not have a casting vote.

(5) When a Minister, Parliamentary Secretary or Member is a member of the Committee and the Committee has before it a subject or a sector for its scrutiny of which that member of the Committee is or was directly responsible or was involved in during the period under discussion, that member of the Committee shall cede his place in favour of another Member for the meetings where the said subject or sector is being discussed according to the manner provided for in the Standing Orders.

120F. (1) The Standing Committee on Foreign and European Affairs shall consist of not more than nine members of whom five shall constitute a quorum. The members shall be chosen so as fairly to represent the House in general and the proportion of Government and Opposition members in particular:

Provided that the Government members appointed on the standing committee shall include the Minister for Foreign Affairs who shall have the right to participate and to vote:

Provided further that members of the European Parliament elected from Malta shall have the right to participate in the work of the standing committee but shall not have the right to vote or to move motions and amendments.

(2) The Chairperson of the standing committee shall be nominated by the Leader of the House from amongst the members representing the Government side, provided that any member of the committee may, at any time, be appointed by the Leader of the House to act as Chairperson in case of the unavoidable absence of the Chairperson.

(3) The standing committee shall have the power to appoint select sub-committees and to delegate any of its functions to such sub-committees:

Provided that the composition of any sub-committee appointed by the standing committee shall be determined by the standing committee so as fairly to represent the House in general and the proportion of Government and Opposition members in particular.

(4) Subject to what is stated in this standing order, the provisions of paragraphs (3) and (4) of standing order 120B shall mutatis mutandis apply to the Standing Committee on Foreign and European Affairs.

(5) The Standing Committee on Foreign and European Affairs shall have the following functions:

(i) to deal with matters relating to foreign and European Union affairs which may be referred to it by the House or by the Standing Committee on House Business;

(ii) in the context of European Union issues and measures to be taken by the Council of Ministers of the European Union, to scrutinise on its own initiative -

(a) any proposals under the Community treaties for
(b) any document which is published for submission to the European Council, the Council or the European Central Bank;

(c) any proposal for a common strategy, a joint action or a common position under Title V of the Treaty on European Union which is prepared for submission to the Council or to the European Council;

(d) any proposal for a common position, framework decision or a convention under Title VI of the Treaty on European Union which is prepared for submission to the Council;

(e) any document (not falling within sub-paragraphs (b), (c) or (d) above) which is published by one Union institution and which does not relate exclusively to the consideration of any proposal for legislation;

(f) any other document relating to European Union matters placed on the Table of the House by any Minister;

(iii) to represent the House of Representatives of Malta at the Conference of European Affairs Committees (COSAC).

120G. (1) The Standing Committee on Social Affairs shall deal with all matters relating to social policy, including social assistance and family matters, which may be referred to it by the House or by the Standing Committee on House Business.

(2) The provisions of paragraphs (2) and (3) of standing order 120E shall mutatis mutandis apply to the Standing Committee on Social Affairs.

120H. (1) The Standing Committee on Family Affairs shall deal with all matters relating to the family, including the appraisal, analysis and monitoring of current and future family legislation and policies, and such other matters relating to the family as may be referred to it by the House or by the Standing Committee on House Business.

(2) The Standing Committee on Family Affairs shall consist of five members, three of whom shall be appointed from the Government side, one of whom shall be nominated as Chairman and two from the Opposition side.

(3) The provisions of paragraph (3) of standing order 120E shall mutatis mutandis apply to the Standing Committee on Family Affairs.
The Standing Committee on Economic and Financial Affairs shall:

(a) on its own initiative, consider from an economic and financial perspective, any decision, recommendation or report published locally, by the European Institutions or by international organisations, that could have an impact on the Maltese economy;

(b) request persons appointed by the Government of Malta to represent it on the governing and administrative organs of the European Stability Mechanism (ESM), as provided for in article 7 of the Participation and Granting of Financial Stability Support under the European Stability Mechanism Act, to appear before the committee for the purpose of rendering account of the workings of the ESM and of the European Financial Stability Facility (EFSF);

(c) request the Governor of the Central Bank of Malta to appear before the committee as provided for in article 8(6) of the Central Bank of Malta Act;

(d) consider every matter or report that may be referred to it by the House or the Standing Committee on House Business; and

(e) consider every matter or report that may be referred to it by a committee of the House.

(2) The Standing Committee on Economic and Financial Affairs shall be constituted of not more than seven members, where four members shall constitute a quorum. The members should be chosen in such manner as appears practicable to the House as fairly to represent the House in general and the proportion of Government and Opposition members in the House in particular.

(3) One of the members nominated by the Government shall be appointed as Chairman of the committee.

(4) The provisions of paragraphs (3) and (4) of standing order 120B shall mutatis mutandis apply to the Standing Committee on Economic and Financial Affairs.

The Standing Committee on Health shall have the power to:

(a) on its own initiative, discuss policies and matters in the health sphere which have a strategic importance and are of material interest to patients, and report thereon to the House;

(b) evaluate all reports, strategic plans, task plans as well as all policies referred to it by the House, by the Minister or by any other Standing Committee;

(c) evaluate matters and items relating to capital and recurrent expenditure of such departments, statutory authorities and public organizations which operate in the public health field;
(d) evaluate matters and items relating to public health and the rights of the patient;
(e) discuss and analyse the impact of governmental decisions and those of the European Union in the health field;
(f) examine and report back to the House matters connected with reports and related documents, which are compiled by the Auditor General or by the Commissioner for Health;
(g) request the Commissioner for Health to appear before the Committee on matters related to his work; and
(h) request persons to appear before the same Committee in order to give a presentation and a statement regarding their tasks and their responsibilities in the spheres which fall under this same Committee.

(2) The Standing Committee on Health shall be composed of not more than five members, three of whom shall constitute a quorum. The members shall be chosen in such manner that they will truly represent the House in a general and proportional manner, in particular according to the number of Government and Opposition Members.

(3) One of the Members nominated by the Government shall be appointed Chairperson of the Committee.

(4) The provisions of paragraphs (3) and (4) of Standing Order 120B shall, mutatis mutandis, apply to Standing Committee on Health.

120K. (1) The Standing Committee on Petitions shall have the power to consider petitions received by the House in the manner established by the Standing Orders.

(2) The Standing Committee on Petitions shall be constituted of five members, of which three members shall be nominated by the Government side, one of whom being the Chair of the Committee, and of two members nominated by the Opposition.

(3) The provisions of paragraphs (3) and (4) of Standing Order 120B shall apply mutatis mutandis to the Standing Committee on Petitions.

120L. (1) The Standing Committee on Gozo Affairs shall deal with all matters relating to Gozo and to evaluate, analyse and scrutinise legislation which concerns or impacts Gozo affairs in any way.

(2) The Standing Committee on Gozo Affairs shall consist of not more than five members, of whom three shall constitute a quorum. The members are to be appointed in such manner as appears practicable to the House as fairly to represent the House in general and the proportion of Government and Opposition members in the House in particular.

(3) One of the members nominated by the Government shall be appointed as chairman of the Committee.
(4) The provisions of paragraphs (3) and (4) of standing order 120B shall mutatis mutandis apply to the Standing Committee on Gozo Affairs.

Select Committees

121. The House may appoint a select committee of its members for the purpose of investigating any subject. It shall be competent for the Speaker to be appointed a member of any select committee of the House.

122. No select committee shall be moved for without notice, nor shall it without leave of the House consist of more than seven members; such leave shall not be moved for without notice. In the case of members proposed to be added or substituted after the first appointment of the committee the notice shall include the names of the members proposed to be added or substituted; in no case shall a select committee consist of an even number of members.

General Provisions

123. At least one day’s notice shall be given of the names of members proposed to serve upon a standing committee or a select committee, but provided such notice has been given the appointment may be made immediately after the motion for the setting up of the committee.

124. (Deleted by Resolution 198 of 1995).

125. (Deleted by Resolution 198 of 1995).

126. (1) Notice of meetings of standing committees and of select standing committees shall be given to the Clerk of the House before 1 p.m. of the day previous to that appointed for the meeting by the chairman of the committee.

(2) A committee to which a bill or other business has been committed shall meet to consider such business on the day and at the hour named by the Chairman thereof or by the Standing Committee on House Business. If the consideration of the business is not concluded at that sitting the committee shall meet further to consider the business on such day and time as may be decided by the committee or as may have been previously directed by the Standing Committee on House Business.

(3) If a committee is not previously adjourned, the chairman shall adjourn the committee without putting any question at the hour of interruption of business:

Provided that:

(i) if in the opinion of the chairman, the proceedings on the bill or other business may be concluded by a short extension of the sitting, he may postpone the Adjournment of the committee to not later than fifteen
minutes after the hour of interruption of business;

(ii) if in accordance with an order given pursuant to item (i) of subparagraph (b) of paragraph (1) of standing order 120C, proceedings are required to be concluded at the time when the chairman is required to adjourn the committee under this paragraph, he shall not adjourn the committee until the question for the closure of the debate, the question or questions consequent thereon and on any further motion as provided in that order, have been decided.

127. List of all members serving on each standing committee and select committee shall be affixed in a conspicuous place in the Office of the House of Representatives or such other place or places as may be chosen by the Speaker.

128. In all standing committees and select committees, unless otherwise ordered by the House or unless otherwise provided in these standing orders, three members of the committee shall form a quorum. No committee shall proceed to business unless a quorum be present and if a quorum be not present within ten minutes of the appointed hour, or any less time at the pleasure of the member or members attending, the chairman or in his absence any other member present, shall appoint a day and hour for the next meeting of the committee, provided that such next meeting shall, unless otherwise directed by the Standing Committee on House Business, be held within the next seven days.

129. (Deleted by Resolution 198 of 1995).

130. Unless otherwise provided in these standing orders or unless otherwise ordered by the House, every standing committee and every select committee previous to the commencement of business shall elect one of its members to be chairman, who besides his vote as a member, shall in case of an equality of votes have a casting vote. Where the chairman of a standing committee or of a select committee is unavoidably absent, the members thereof shall elect a person from among themselves to act as chairman.

131. An entry shall be made of the proceedings of such committee, of the names of the members attending each meeting, and of every motion or amendment proposed in the committee together with the names of the movers thereof; and if any division takes place in the committee, the committee clerk shall take down the names of the members voting in any such division, distinguishing on which side of the question they respectively vote, and all such entries or minutes shall be recorded and reported to the House on the report of such committee.

132. Any standing committee and any select committee shall have power to summon witnesses and to order the production of documents and reports before it, at such time and place as may be indicated in the relative warrant and at such place and time to which the meeting of the committee may be adjourned. Witnesses may be ordered to attend by means of a warrant issued by the chairman of the relative committee and signed by the clerk; any
oath or affirmation taken or made by any witness may be administered by the chairman or by the clerk attending such committee.

133. The minutes of the proceedings of the Committee on each day and also the report of such committee shall be signed by the chairman thereof.

133A. (1) Any notice of an amendment to a bill which has been committed or referred to a standing committee, shall stand referred to the committee, and the chairman shall have like powers as are given to the Speaker and Chairman of Committees by standing order 44.

(2) The provisions of paragraphs (1) and (2) of standing order 16 shall apply to the standing committees.

(3) The chairman of a standing committee shall have the powers as are given to the Chairman of a Committee of the whole House including the powers under standing orders 15, 48, 57, 63 and 99.

(4) On a division being called in the House or a Committee of the whole House, the chairman of a standing committee or of a select committee shall suspend the proceedings of the committee for such time as will enable members to vote in the division and return to the committee.

134. The provisions of standing orders 103 and 104 shall apply to a bill which has been reported upon by a standing committee or a select committee.

135. (1) Every committee shall have leave to report to the House its opinion and observations upon any matter referred to it for consideration, together with the minutes of the evidence taken before it, as well as to make special reports on any matter which it may think fit to bring to the notice of the House. Minority reports, if any, shall be presented together with the report of the committee.

(2) The proceedings of, or evidence taken by, or the report of any standing committee or select committee, or the summary of such proceedings, evidence or report, shall not be published by any member of such committee or by any other person, except with the permission of the House, until the report of such committee has been laid on the Table of the House.

(3) Where evidence before a standing committee or a select committee has been given at a meeting open to the public, no complaint of privilege shall be entertained on the ground that such evidence has been published before having been reported to the House.

136. The report of a standing committee or of a select committee shall be brought up by the chairman and may be ordered to be laid on the Table, or may be otherwise dealt with as the House may direct.
137. Every standing committee and every select committee may, in its discretion, resolve not to allow strangers to be present during any of its proceedings.

138. *(Deleted by Resolution 198 of 1995).*

139. Counsel and experts, when appearing before a standing committee or before a select committee, shall be bound to observe such directions and conform to such rules in the conduct of matters before such committee as shall be required by the chairman thereof.

**XI. - Petitions**

140. (1) A petition can be either made in writing or electronically.

(2) Every petition shall be free from interlineations or erasures and in the form shown in the appendix to these standing orders.

141. No applications may be made by petition for grants of public money, for compounding sums of money due to the Republic of Malta, nor for the remission of duties payable by any person. This rule, however, shall not be construed so as to prevent any person from praying the House to take his case into consideration for the purpose of obtaining for him such relief as he shall appear to the House to be entitled to.

142. Every petition shall be written in the Maltese or English language and shall be signed by the petitioner. In case of incapacity to write, petitioners shall affix their marks and have them legally certified.

143. No reference shall be made in a petition to any debate in the House, nor to any intended motion, unless a notice of such motion stands upon the order paper of the House.

144. Petitions may be presented:

(a) by a member or members in writing:

Provided that no member may present his own petition but such petition may be presented by any other member; or

(b) by a citizen in electronic form on the Parliament website.

145. Every petition shall, before it is presented, be signed at the beginning thereof by the member in charge of it, and deposited for at least one clear day with the Clerk of the House, who, after examining the same, shall submit it for the Speaker’s approval and no petition shall be presented to the House until such approval has been obtained. Such approval shall be conveyed by the petition being certified by the Clerk of the House as follows: "House of Representatives, Passed by the Speaker". The same verifications shall be made by the Clerk of the House when a petition is presented by a citizen.
146. Any member before presenting a petition shall ascertain the number of signatures to the petition, and shall write the same number at the head of the petition. The same verifications shall be made by the Clerk of the House when a petition is presented by a citizen.

147. It shall be incumbent on every member presenting a petition to acquaint himself with the contents thereof and to ascertain that it does not contain language disrespectful to the House.

148. Every member offering to present a petition to the House, shall confine himself to a statement of the parties from whom it comes, of the number of signatures attached to it, of the material allegations contained in it, and to the reading of the prayer of such petition.

149. Every petition not containing matter in breach of the privileges of the House, and which, according to the rules or usual practice of the House, can be received, shall be brought to the Table by the direction of the Speaker, who shall not allow any debate, or any member to speak thereon or in relation to such petition; but it may be read by the Clerk of the House, if required.

150. Every petition, both if presented by a member or by a citizen, shall be discussed in the Standing Committee on Petitions. After the said discussion the Committee shall decide whether the petition shall be referred to a Standing Committee or to a Select Committee or whether a discussion should be held in the whole House. It shall also be possible for a petition to be referred to a Ministry, Department or Authority. It may be decided that no further action be taken on the petition or that the petition be laid on the Table of the House with or without comments by the Standing Committee on Petitions.

XII. The Speaker, Deputy Speaker, and Deputy Chairman

151. (1) There shall preside at any sitting of the House the Speaker or, in his absence, the Deputy Speaker or, in their absence, a member of the House (not being a Minister or a Parliamentary Secretary) elected by the House for the sitting.

(2) References in this standing order to circumstances in which the Speaker or Deputy Speaker is absent include references to circumstances in which the office of Speaker or Deputy Speaker is vacant.

152. The Chairman of Committees shall take the Chair as Deputy Speaker whenever requested to do so by the Speaker for short intervals during a sitting of the House without any formal communication to the House.

153. When a vacancy has occurred in the office of Speaker or Deputy Speaker, the Clerk of the House shall report the same to the House, and the House shall forthwith proceed to the election of a new Speaker or Deputy Speaker in the manner hereinbefore provided.
154. The House may appoint a Deputy Chairman of Committees who shall take the Chair, whenever requested to do so by the Chairman of Committees or when the Chairman of Committees is absent and who shall be entitled to exercise all the powers vested in the chairman of committees including his powers as Deputy Speaker.

XIII. Members and Privileges of the House

155. Every member shall at the commencement of each session or as soon as he shall have taken his seat, enter his name and address and also his address during the session in a book to be kept by the Clerk of the House.

156. It is the duty of every member of the House to attend its service and that of any standing committee or select committee of which he may be a member.

157. The seat of a member of the House shall become vacant if he shall absent himself from the sittings of the House for a period of two months during any session thereof, provided that a member shall not have been deemed to have been absent from any sitting if his absence therefrom shall have been approved by the Speaker within a period of two months from such sitting.

158. A member shall be excused from service in the House or on any committee thereof so long as he has leave of absence from the Speaker.

Members who are on business related to the House, the Parliamentary Group or on official party business, and Ministers and Parliamentary Secretaries on Government business and Members of Parliament who accompany a Minister or a Parliamentary Secretary on Government business, outside Malta shall be entered in the minutes of the House as being excused. It shall be the responsibility of the Whips to ensure that they inform the Speaker of those Members who are to be considered excused and for what reason.

The Minutes shall distinguish between Members who are abroad on Parliamentary, Government, Parliamentary Group or official party business.

Members who are sick or are subject to an extraordinary circumstance shall be entered in the minutes of the House as excused, after producing evidence which will have been approved as such by the Speaker.

159. (1) If a Member is absent during the whole of a parliamentary day without leave of absence, he shall be liable to an administrative penalty. The administrative penalty shall amount to fifty euro (€50) and shall apply to all Members of Parliament, including Ministers and Parliamentary Secretaries.

(2) The administrative penalties due shall be paid to the Clerk of the House within six months from when they become due and after the lapse of that period the Clerk of the House may demand the payment of the said penalties as a civil debt.
For the purposes of this standing order "parliamentary day" means a day during which parliamentary work is carried out and which consists of a sitting or more of the House, or of such sitting or sittings and work of Parliamentary Committees.

160. Every member shall be uncovered when he enters or leaves the House or moves to any part of the House during a debate, and shall make obeisance to the Chair in passing to or from his seat or across the House. No member shall pass between the Chair and any member who is speaking, nor between the Chair and the Table, nor shall he stand in any of the passages.

161. The House of Representatives and the members thereof shall enjoy all the privileges, immunities and powers defined in the House of Representatives (Privileges and Powers) Ordinance.

XIV. Officers of the House

162. There shall be a Clerk of the House and such other officers and as may from time to time be appointed to assist him.

163. In the case of the unavoidable absence from any cause of the Clerk of the House, his duties shall be performed by the Clerk Assistant.

XV. Witnesses

164. The House shall have power and authority to summon before the House itself or before any committee thereof any person to give evidence or advice with regard to any matter within the jurisdiction of the House, subject to the provisions of the House of Representatives (Privileges and Powers) Ordinance.

XVI. Strangers

165. Strangers may be present at the sittings of the House in the places set apart for them but must withdraw when called upon to do so by the Speaker, or, if the House is in Committee, by the chairman.

No strangers are admissible as of right.

166. Strangers in the House shall stay uncovered and be silent and shall abstain from expressing any approval or disapproval.

167. Every member of the House may obtain for each sitting two tickets for the admission of strangers from the Clerk of the House, and on each of such tickets he may insert the name of one person, signing also his own name thereon, such ticket to be available for the sitting of the day of which it shall bear date, and no person shall be admitted who does not deliver to the doorkeeper his ticket of admission.

168. The Serjeant at Arms attending the House shall remove, or cause to be removed, any stranger who may have entered the House without a ticket of admission, or who may be in any part of the House appropriated to the members of the House; and also any stranger who, having been admitted into any part of the House, shall misconduct himself or shall not withdraw when ordered to do so or when strangers are directed to withdraw from the House.
169. No member of the House shall bring any stranger into any part of the House appropriated to the members of the House while the House or a committee of the whole House is sitting.

170. On a motion from any member that strangers do withdraw, the Speaker or the Chairman (as the case may be) shall forthwith put the question "That Strangers be ordered to withdraw" without permitting any debate or amendment; provided that the Speaker or the Chairman may, whenever he thinks fit, order the withdrawal of strangers from any part of the Chamber.

XVII. Records of the House: Duties of the Clerk

171. Every vote and proceeding of the House shall be noted by the Clerk and recorded in the Maltese and English languages. Such votes and proceedings, after being signed by the Clerk of the House, and after having been confirmed by the House, shall be countersigned by the Speaker and shall constitute the minutes of the proceedings of the House.

172. The Clerk shall have the custody of all the minutes, records or other documents belonging to the House, and he shall neither take nor permit to be taken any such minutes, records or other documents from the chambers or offices without the express leave or order of the House.

173. All debates and discussions in the House of Representatives shall be taken down by officers appointed to this effect, and after having been perused and signed by the Clerk and by the Speaker, shall be printed and shall constitute the journals of the House.

In the case, however, of sittings held behind closed doors, the House may order that the debates and discussions be not taken down, or alternatively, although taken down as stated above, be not printed or reproduced in the journals of the House.

173A.(1) The House authorises on such terms, conditions and regulations as may be determined by the House Business Committee from time to time, both live and recorded audio / video broadcasts of the sittings of the House of Representatives in plenary and of the Committees appointed by the House in their entirety over radio, television, the internet or any other medium that may be deemed appropriate by the House Business Committee.

(2) The sittings of the House of Representatives in plenary shall be broadcast in their entirety on radio by live transmission by the Public Broadcasting Services.

(3) The Speaker may order the interruption of such transmissions whenever, in his opinion, such interruption is necessary.

(4) In the case of sittings held behind closed doors, such sittings shall not be broadcast.

174. Every member of the House shall be entitled to read, and if he shall so desire, take extracts from or copies of all papers laid upon the Table of the House.
175. The Clerk of the House, to whom all correspondence shall be addressed, shall be responsible to the House under the direction of the Speaker, for the regulation of all matters connected with the business of the House, and shall have the direction and control over all the officers and clerks employed by the House, subject to such orders as he may from time to time receive from the Speaker.

176. The Office of the Clerk shall be open during the period when the House is not in session, daily, Sundays and public holidays excepted, during such hours as the Speaker may appoint.

XVIII. Enactment of Laws

177. The Clerk of the House shall present to the President of Malta for his assent a fair copy in the Maltese and English languages of any bill passed by the House of Representatives; and, after any such bill shall have been assented to by the President of Malta, it shall without delay be published in the Government Gazette.

178. Upon the discovery of any clerical error in any bill which shall have passed and before the same be presented to the President of Malta for his assent thereto, the Speaker shall report such error to the House, and the House shall thereupon deal with the same forthwith.

179. (Deleted by Legal Notice 46 of 1965).

180. In the enactment of laws the following rules and regulations shall be observed, that is to say:

(1) (Deleted by Legal Notice 46 of 1965).

(2) All Acts are to be distinguished by titles and shall be divided in successive clauses or paragraphs consecutively numbered, and to every such clause there shall be annexed in the margin a short summary of its contents. The Acts of each year shall be distinguished by consecutive numbers, commencing in each year with the number one.

(3) Each different matter is to be provided for by a different Act without intermixing in one and the same Act such things as have no proper relation to each other; and no clause is to be inserted in or annexed to any Act which shall be foreign to what the title of such Act imports.

XIX. Accounts, Papers and Printing

181. The House may request that accounts, returns, reports and papers shall be laid before the House, provided that no departmental file of a confidential character need be laid before the House.

182. Accounts, returns, reports and papers may also be ordered to be laid before the House by command of the President of Malta.

183. A copy of every paper ordered to be printed by the House shall be delivered to each member of the House.
XX. Messages from the President of Malta

184. A message from the President of Malta shall be brought to the House by a Minister but not during a debate. The Minister shall inform the Speaker that he has a message from the President of Malta to the House, and then, on being so desired by the Speaker, he shall bring the message to the Chair and deliver it to the Speaker, who shall then read it to the House.

185. If necessary a date shall be fixed for taking the message into consideration, or motion may be made without notice to take the same into consideration in the same sitting as soon as the business before the House shall have been concluded.

186. Communications of a less formal character may be made verbally to the House, on behalf of the President of Malta, by a Minister.

XXI. Addresses to the President of Malta

187. Whenever it be deemed proper to present an Address to the President of Malta, the same shall be proposed on motion after notice in the usual manner.

188. *(Omitted under Act IX of 1980).*

189. Any communication or request which the House shall have to submit to the President of Malta shall be offered by way of respectful Address, and all Addresses shall be signed by the Speaker and the Clerk of the House.

190. Addresses to the President of Malta shall be presented or forwarded by the Speaker unless the House otherwise directs.

191. When an Address is ordered to be presented by the whole House, the Speaker with the House shall proceed to such place as the President of Malta may appoint. The Speaker shall read the Address to the President of Malta, the members who moved and seconded such Address being on his left hand.

192. The President of Malta’s reply to any Address presented by the whole House shall be reported by the Speaker to the House.

193. Every message from the President of Malta to the House shall be acknowledged by an Address of the House or in such other way as the House shall determine.

XXII. Miscellaneous

194. Any standing order of the House may be suspended upon motion made without notice, provided that no objection is taken by any member present.

195. However, any standing order of the House may be suspended upon motion made after notice, such motion being carried by a majority of those present and voting.

196. The suspension of standing orders is limited in its operation to the particular purpose for which such suspension has been sought.
197. In all cases not provided for by these Standing Orders, resort shall be had to the rules, forms, usages and practice of the Commons’ House of Parliament of the United Kingdom, which shall be followed as far as they can be applied to the proceedings of the House, with due regard to the special nature of the Constitution.

APPENDIX

Form of petition to the House of Representatives

To the Honourable the Speaker and Members of the House of Representatives of Malta

The Petition of:
(provide a brief description of the petitioner/s.)

Declares that:
(state the grievance to be brought to the notice of the House)

Wherefore your petitioner/s respectfully requests the House of Representatives to:
(state clearly what action is being requested to be taken)

The petitioner/s as in duty bound shall remain:
(closing remarks)

(Details for Paper Petitions: ID, name and surname, address and signatures to immediately follow) / (Details for Electronic Petitions: ID, name and surname, address and email address to immediately follow).